

N62604.AR.001379
NCBC GULFPORT
5090.3a

DECISION DOCUMENT FOR SITE 5 HEAVY EQUIPMENT TRAINING AREA LANDFILL
NCBC GULFPORT MS
1/1/2009
TETRA TECH

Comprehensive Long-term Environmental Action Navy

CONTRACT NUMBER N62467-94-D-0888



Rev. 1
01/19/09

Decision Document for Site 5 – Heavy Equipment Training Area Landfill

Naval Construction Battalion Center
Gulfport, Mississippi

Contract Task Order 0292

January 2009



NAS Jacksonville
Jacksonville, Florida 32212-0030

**DECISION DOCUMENT
FOR
SITE 5 - HEAVY EQUIPMENT TRAINING AREA LANDFILL
NAVAL CONSTRUCTION BATTALION CENTER
GULFPORT, MISSISSIPPI
COMPREHENSIVE LONG-TERM
ENVIRONMENTAL ACTION NAVY (CLEAN) CONTRACT**

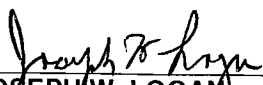
**Submitted to:
Naval Facilities Engineering Command
Southeast
NAS Jacksonville
Jacksonville, Florida 32212-0030**

**Submitted by:
Tetra Tech NUS, Inc.
661 Andersen Drive
Foster Plaza 7
Pittsburgh, Pennsylvania 15220**

**CONTRACT NO. N62467-94-D-0888
CONTRACT TASK ORDER 0292**

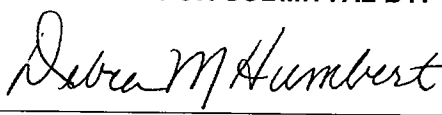
JANUARY 2009

PREPARED UNDER THE SUPERVISION OF:



**JOSEPH W. LOGAN
TASK ORDER MANAGER
TETRA TECH NUS, INC.
PITTSBURGH, PENNSYLVANIA**

APPROVED FOR SUBMITTAL BY:



**DEBRA M. HUMBERT
PROGRAM MANAGER
TETRA TECH NUS, INC.
PITTSBURGH, PENNSYLVANIA**

TABLE OF CONTENTS

ACRONYMS	v
1.0 INTRODUCTION.....	1-1
2.0 SITE LOCATION AND DESCRIPTION	2-1
3.0 SITE CONDITIONS.....	3-1
4.0 SITE RISKS	4-1
5.0 REMEDIAL ALTERNATIVES.....	5-1
6.0 COMMUNITY INVOLVEMENT	6-1
7.0 DECLARATION	7-1
7.1 DESCRIPTION OF THE CHOSEN REMEDIAL ACTION	7-1
7.2 STATUTORY DETERMINATION	7-1
7.3 ADMINISTRATIVE RECORD CHECKLIST	7-1
8.0 LONG-TERM MONITORING REQUIREMENTS.....	8-1
8.1 GROUNDWATER.....	8-1
8.2 LANDFILL GAS	8-1
9.0 APPROVAL AND SIGNATURE	9-1
REFERENCES.....	R-1
 APPENDIX	
A	PROPOSED PLAN PRESENTATION TRANSCRIPT - MAY 13, 2008

TABLES

<u>NUMBER</u>		<u>PAGE</u>
4-1	Summary of Analytical Results, Tier 1 TRGs, and ESVs for Arsenic	4-2
4-2	Summary of Analytical Results, Tier 1 TRGs, and ESVs for Dioxins (TEQs)	4-3
4-3	Summary of Analytical Results, Tier 1 TRGs, and ESVs for Benzo(a)Anthracene	4-3
5-1	Summary of Comparative Analysis of Remedial Alternatives.....	5-3

FIGURES

<u>NUMBER</u>		<u>PAGE</u>
2-1	Vicinity Map	2-2
2-2	Site Map	2-3
2-3	Locations of Geological Cross Sections	2-4
2-4	Cross Section A-A'	2-5
2-5	Cross Section B-B'	2-6
4-1	Site Conceptual Exposure Model.....	4-4
4-2	Surface Soil Exceedances of MDEQ Tier I Unrestricted TRGs	4-5
4-3	Subsurface Soil Exceedances of Restricted and Unrestricted Tier I TRGs.....	4-6
4-4	Comparison of Groundwater Positive Detections vs. Unrestricted Tier I Standards	4-7
4-5	Surface Water and Sediment Exceedances of Restricted and Unrestricted Tier I TRGs	4-8
5-1	Remedial Action	5-4

ACRONYMS

ABB-ES	ABB Environmental Services, Inc.
ARAR	Applicable or Relevant and Appropriate Requirement
BaA	Benzo(a)anthracene
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
CERCLIS	Comprehensive Environmental Response, Compensation, and Liability Information System
COC	Chemical of Concern
DPT	Direct-push technology
ESV	Ecological screening value
FS	Feasibility Study
HHRA	Human health risk assessment
HLA	Harding Lawson Associates
HO	Herbicide Orange
IAS	Initial Assessment Study
LTM	Long-term monitoring
LUC	Land use control
MCL	Maximum Contaminant Level
MDEQ	Mississippi Department of Environmental Quality
NAVFAC SE	Naval Facilities Engineering Command Southeast
NCBC	Naval Construction Battalion Center
NCP	National Oil and Hazardous Substances Pollution Contingency Plan
NEESA	Naval Energy and Environmental Support Activity
NEPA	National Environmental Policy Act
ng/kg	Nanogram per kilogram
NPW	Net present worth
O&M	Operation and Maintenance
pg/L	Picogram per liter
ppb	Part per billion
ppq	Part per quadrillion
PRG	Preliminary Remediation Goal
RAO	Remedial Action Objective
RBC	Risk-based concentration
RBCV	Risk-based concentration value
RI	Remedial Investigation

SARA	Superfund Amendments and Reauthorization Act
SVOC	Semivolatile organic compound
TBC	To Be Considered
TEQ	Toxicity Equivalency Quotient
TRG	Target Remediation Goal
TtNUS	Tetra Tech NUS, Inc.
USEPA	United States Environmental Protection Agency
VOC	Volatile organic compound

1.0 INTRODUCTION

This Decision Document states the selected remedy for Site 5 - Heavy Equipment Training Area Landfill at Naval Construction Battalion Center (NCBC) Gulfport, Mississippi. The selected remedy for Site 5 was chosen in accordance with the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) of 1980, as amended by the Superfund Amendments and Reauthorization Act (SARA) of 1986, as implemented by the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), and to the extent practicable the National Environmental Policy Act (NEPA) of 1969.

Site 5 is not listed in the Comprehensive Environmental Response, Compensation, and Liability Information System (CERCLIS) and therefore does not have a United States Environmental Protection Agency (USEPA) identification number.

The objectives of this Decision Document are as follows:

- Summarize site conditions and risks before the remedial action
- Demonstrate that the remedial action is protective of human health and the environment
- State all the actions taken to comply with federal and state requirements
- Provide the details of the remedial action chosen

The State of Mississippi, as represented by the Mississippi Department of Environmental Quality (MDEQ), has been the lead regulatory agency during the assessment and investigations at Site 5. In this capacity, the state has reviewed the following documents associated with environmental assessment and investigations at Site 5:

- Initial Assessment Study (IAS) of NCBC Gulfport [Naval Energy and Environmental Support Activity (NEESA), 1985].
- Confirmation Study [Harding Lawson Associates (HLA), 1987].
- Direct Push Technology Sampling Report (Morris-Knudsen, 1997).
- Surface Water and Sediment Dioxin Delineation Report [ABB Environmental Services, Inc. (ABB-ES), 1997].
- Groundwater Monitoring Report (HLA, 1999).
- Draft Remedial Investigation (RI) [Tetra Tech NUS, Inc. (TtNUS), 2007].
- Feasibility Study (FS) (TtNUS, 2008d).

The selection process for a remedial alternative for Site 5 used USEPA guidance documents for the presumptive remedy for municipal and military landfills. MDEQ has concurred with the selected remedial

action strategy for Site 5 and agrees that the chemicals of concern (COCs) were appropriately addressed in the evaluations of alternatives in the FS for Site 5 (TtNUS, 2008d). The COCs for this site are as follows:

- Soil: Arsenic concentrations in the soil were greater than the MDEQ regulatory level for unrestricted use, but all were less than the MDEQ regulatory level for restricted use. Dioxins were detected site wide in soil at concentrations greater than the MDEQ regulatory level for unrestricted use, but all were less than the MDEQ regulatory level for restricted use.
- Sediment: Arsenic was detected in all sediment samples at concentrations greater than the MDEQ regulatory level for unrestricted use, but only the concentration in one sample was greater than the MDEQ regulatory level for restricted use. Dioxins were detected in all sediment samples, but the concentration in only one sample was greater than the MDEQ regulatory level for unrestricted use but was less than the MDEQ regulatory level for restricted use.
- Groundwater: Benzo(a)anthracene (BaA) and dioxins were detected at concentrations greater than MDEQ regulatory levels in one on-site monitoring well.

Other technologies were considered as part of the technology screening step in the FS. Excavation with off-site disposal and excavation with on-site treatment and disposal were considered but were eliminated from further consideration because of cost. Based on the technology screening step in the FS, Remedial Action Objectives (RAOs) defined in the Proposed Plan, site conditions, waste characteristics, volume of contaminated media, and the presumptive remedy of containment for the site, the following two potential remedial action alternatives were developed and evaluated in the FS:

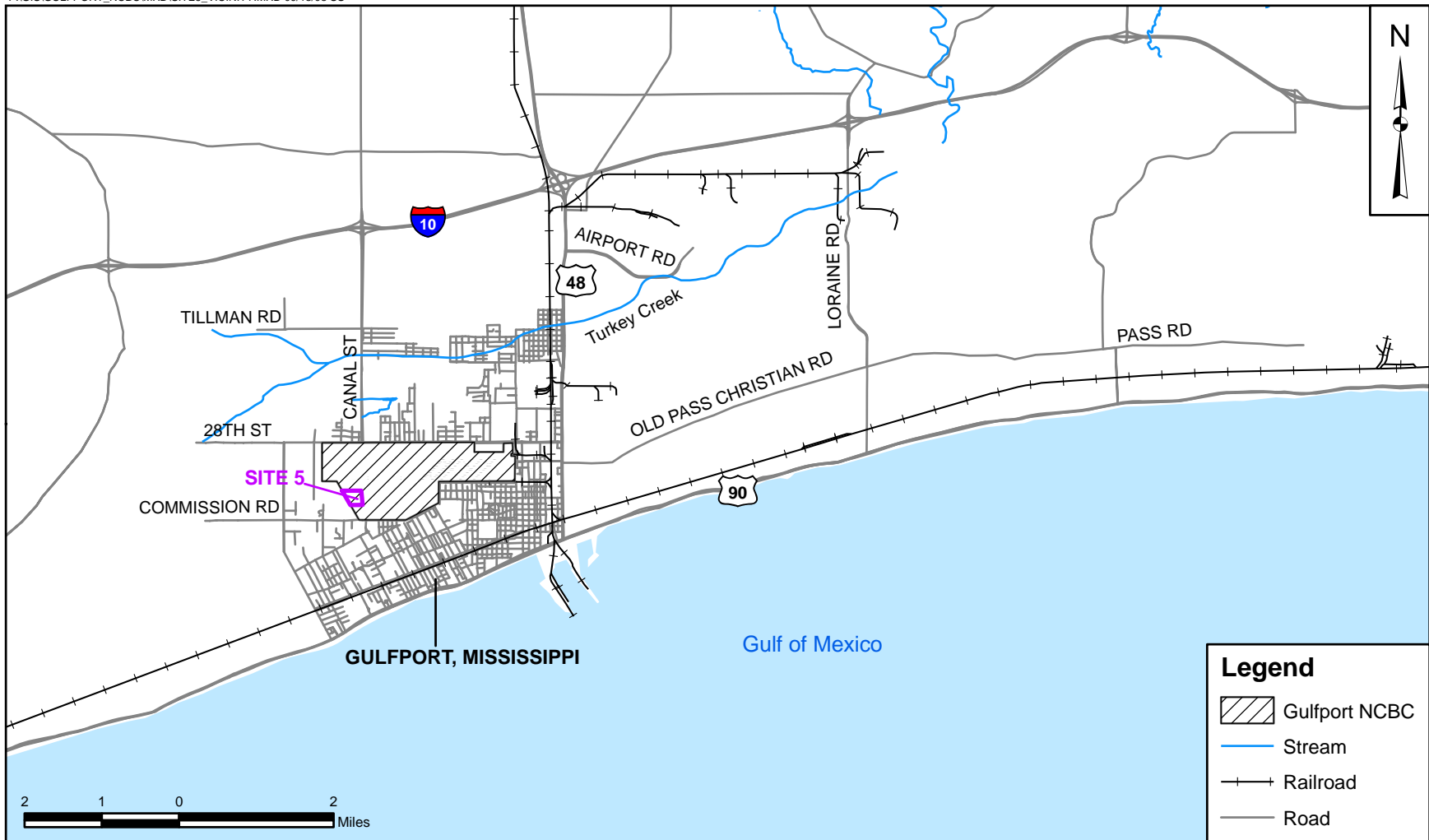
- Alternative 1 – No Action
- Alternative 2 – Cap, Ditch Lining, Land Use Controls (LUCs), and Groundwater Monitoring

2.0 SITE LOCATION AND DESCRIPTION

NCBC Gulfport is located in the western part of Gulfport, Mississippi, in the southeastern part of Harrison County, about 1.2 miles north of the Gulf of Mexico (Figure 2-1). Site 5, a former landfill of approximately 6 acres in size is located in the southwestern section of NCBC Gulfport (Figures 2-1 and 2-2). Geological cross-section locations are shown on Figure 2-3, and geological cross-sections of the site are shown on Figures 2-4 and 2-5. The site is currently used for heavy equipment (bulldozer and forklift) training. It is located approximately 200 feet west of the intersection of 4th Street and Colby Avenue. The northwestern boundary is the driving range, and the western and southern boundaries are defined by a drainage ditch.

The site is currently flat, but a large earthen mound used for the heavy equipment training was located near the middle of the site for several years. An asphalt road at the site is used for truck driver training. The drainage ditch at Site 5 is approximately 30 feet wide, and the water in the ditch is typically between 1 to 4 feet deep. The site is mostly free of vegetation but is bordered by trees and various other types of vegetation on all but the northern edge. The base boundary is located about 40 feet to the west, and family housing is located approximately 50 feet to the south.

Several environmental investigations were performed at Site 5, starting with the dioxin delineation studies conducted in 1997 for on-site and off-site surface water drainage features. The investigations, which are detailed in Section 3.0, identified the areas used for landfilling activities, and identified groundwater contamination by BaA and dioxins, and soil and sediment contamination by arsenic and dioxins.

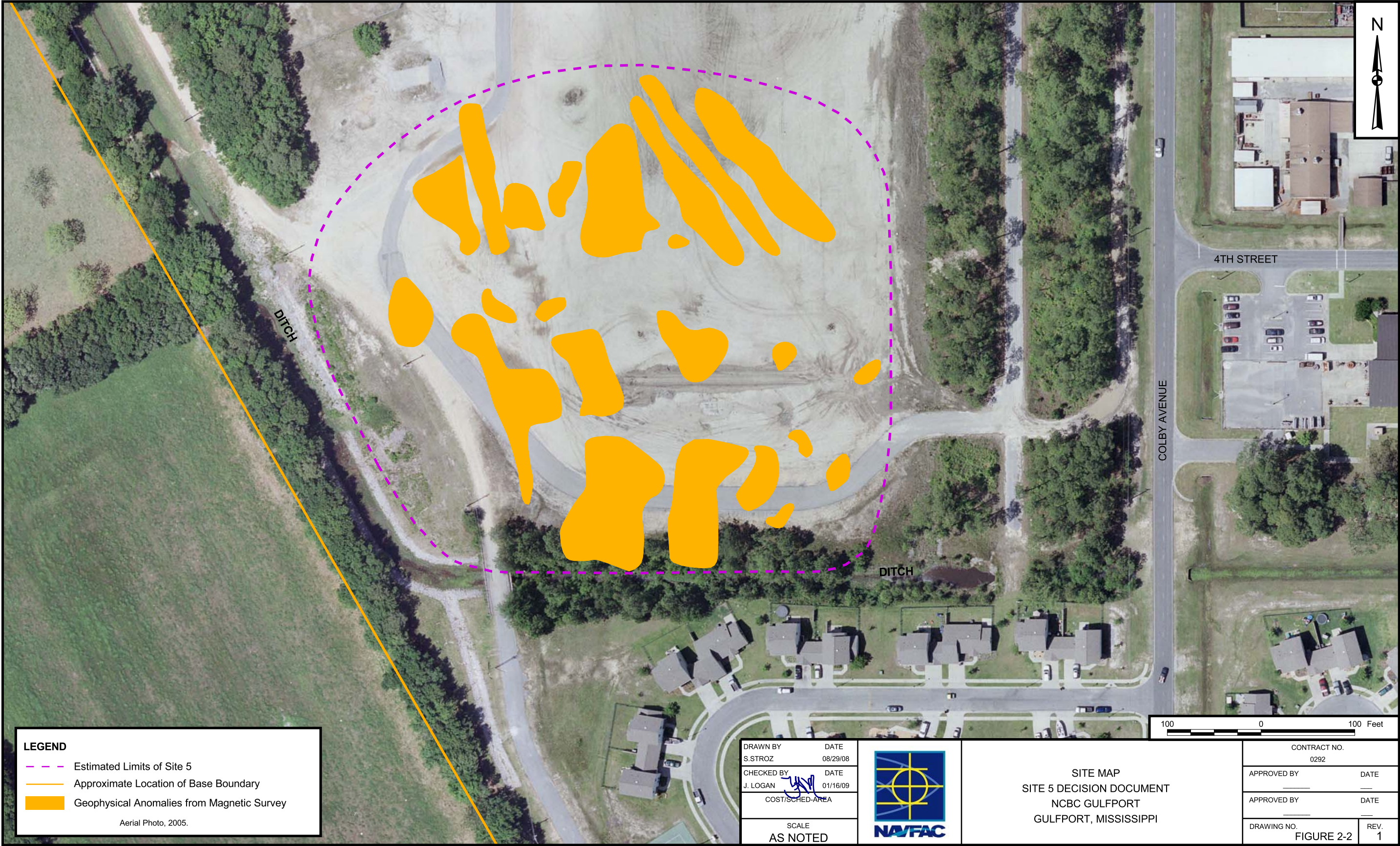


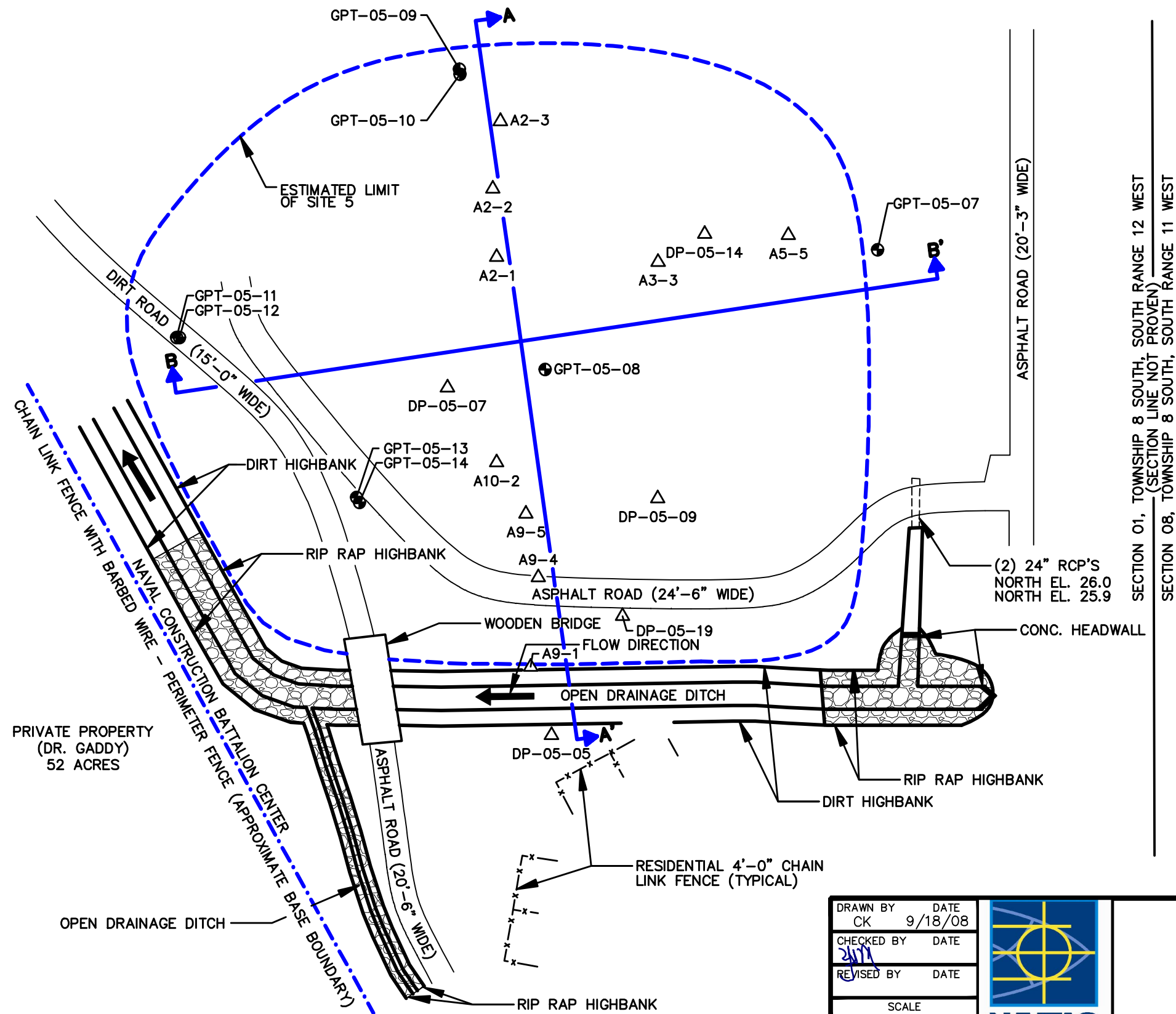
DRAWN BY S. STROZ	DATE 08/29/08
CHECKED BY J. LOGAN	DATE 09/18/08
COST SCHEDULE AREA	
SCALE AS NOTED	



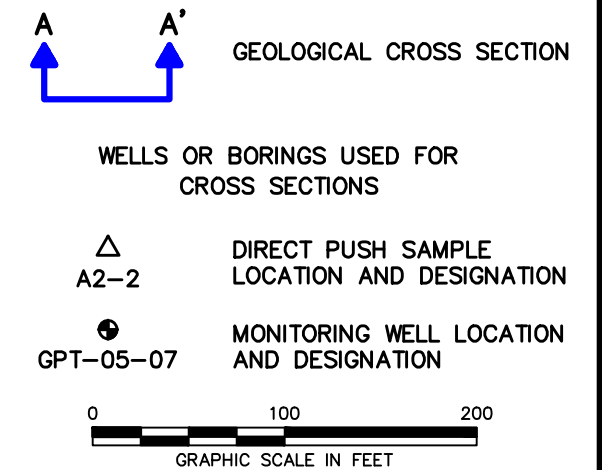
VICINITY MAP
SITE 5 DECISION DOCUMENT
NCBC GULFPORT
GULFPORT, MISSISSIPPI

CONTRACT NUMBER 0292	
APPROVED BY	DATE
APPROVED BY	DATE
FIGURE NO. FIGURE 2-1	REV 0





LEGEND:

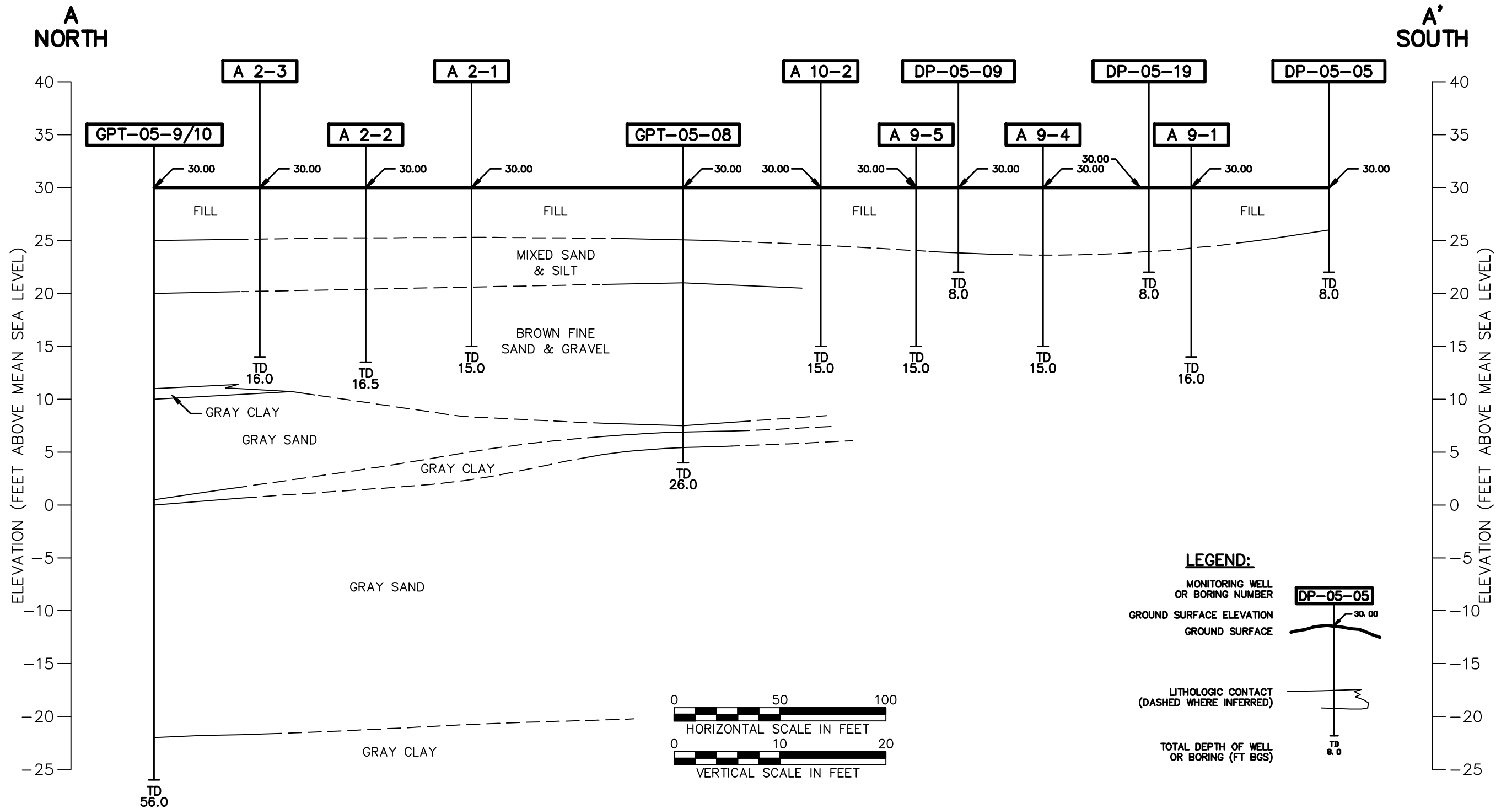


DRAWN BY	DATE
CK	9/18/08
CHECKED BY	DATE
REVISD BY	DATE
SCALE	AS NOTED



LOCATIONS OF GEOLOGICAL
CROSS SECTIONS
SITE 5 DECISION DOCUMENT
NCBC GULFPORT
GULFPORT, MISSISSIPPI

CONTRACT NO.	1813
OWNER NO.	
APPROVED BY	DATE
DRAWING NO.	FIGURE 2-3
REV.	0



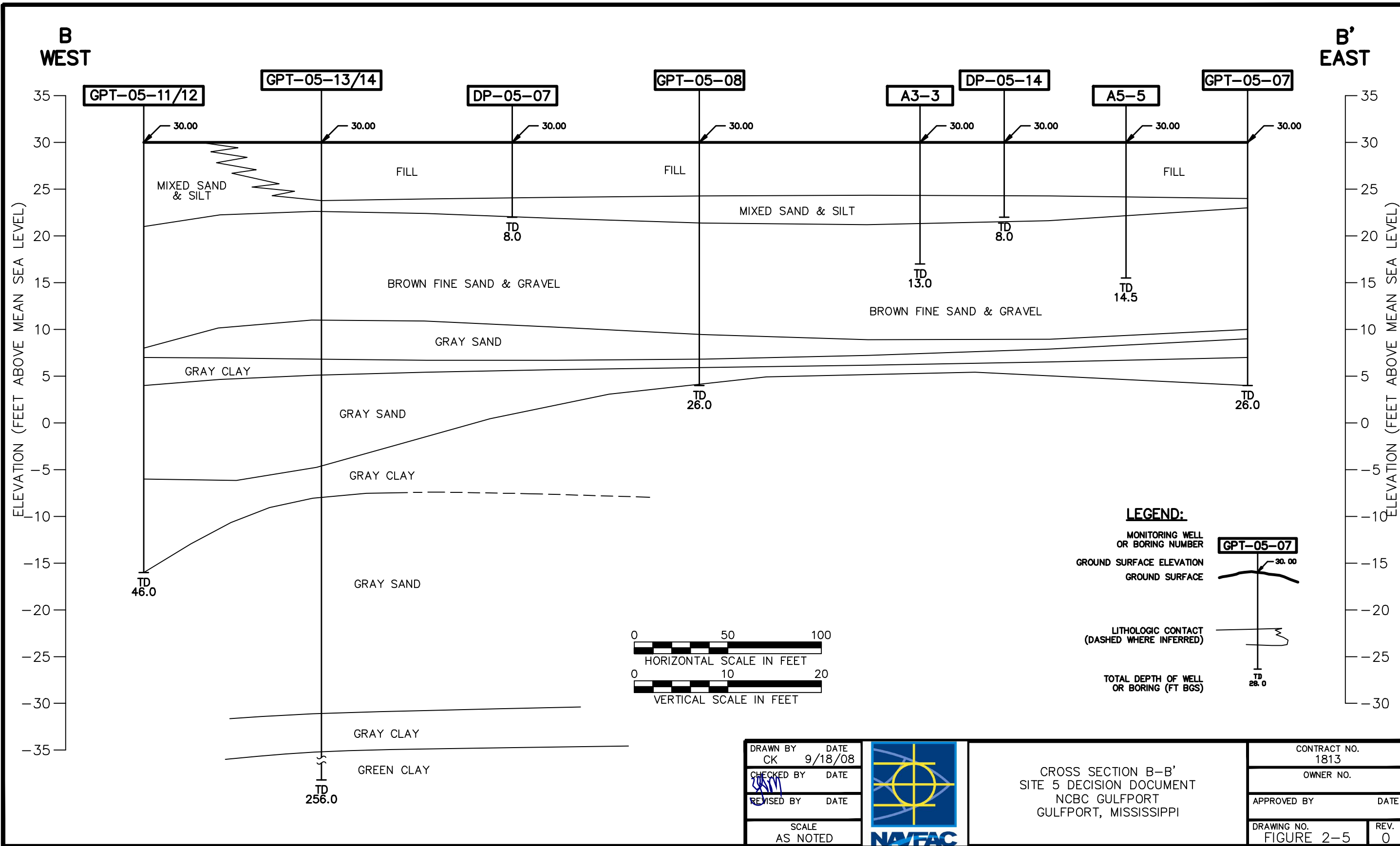
DRAWN BY	DATE
CK	9/18/08
CHECKED BY	DATE
REVISD BY	DATE
SCALE	AS NOTED



CROSS SECTION A-A'
SITE 5 DECISION DOCUMENT
NCBC GULFPORT
GULFPORT, MISSISSIPPI

CONTRACT NO.	1813
OWNER NO.	
APPROVED BY	DATE
DRAWING NO.	FIGURE 2-4
REV.	0

ACAD:1813GX04.dwg 09/18/08 CK PIT



3.0 SITE CONDITIONS

The following is a discussion of site conditions as reported in previous investigation reports at Site 5 and NCBC Gulfport. The results and recommendations provided below are specific to Site 5.

- 1985** NEESA – IAS of NCBC Gulfport – This report identified and assessed NCBC sites posing a potential threat to human health and the environment. Among the sites identified, Site 5 was recommended to be further investigated. The IAS included the following:
- A records search
 - On-site survey, including geophysics to define site boundaries
 - Site ranking
 - Outline for Confirmation Study
- 1987** HLA Confirmation Study – To confirm the information obtained during the IAS, this study included collection of surface water, groundwater, and soil samples at locations on the southern and western sides of Site 5. However, the study assumed that surface water and groundwater flowed south. This assumption was incorrect, resulting in up- or cross-gradient groundwater samples that yielded no contaminants in excess of action levels at that time.
- 1997** Morris-Knudsen – Direct-push technology (DPT) sampling of soil and groundwater was conducted near magnetic anomalies identified during a geophysical investigation. Arsenic was detected in excess of Tier 1 Risk Screening Levels for soil, and low levels of dioxins and furans were detected, but no tetrachlorodibenzo-dioxin, a byproduct contaminant of Herbicide Orange (HO) was detected.
- 1997** ABB-ES – Surface Water and Sediment Dioxin Delineation Report – This was a comprehensive study regarding drainage systems at NCBC that could be related to another site (Site 8) and HO storage. Additionally, one of the main purposes of the study was to verify if active landfills during the period of HO storage, such as Site 5, received any HO drums. Surface water, sediment, seep, and groundwater samples were collected from the ditches in and around Site 5. Dioxins were detected at concentrations ranging from 39.1 parts per quadrillion (ppq) to 42 ppq in water samples. In addition, several volatile organic compounds (VOCs) and semivolatile organic compounds (SVOCs) were detected at levels less than Maximum Contaminant Levels (MCLs) or risk-based concentration values (RBCVs). Groundwater potentiometric surface maps indicated

that groundwater generally flowed to the northwest, and not to the south as had been previously assumed.

- 1999** HLA – Groundwater Monitoring Report – This report was a more in-depth study of groundwater conditions at Site 5, with a focus on the potential for dioxins and furans. Dioxin levels at the southern end of the site were as high as 80 ppq, significantly greater than the MCL of 30 ppq. Dioxin levels in several other wells in the area were also greater than the dioxin MCL, and it was recommended that a complete delineation of the dioxin plume be completed. Additionally, in one sample, benzene was detected off site at a concentration [6 parts per billion (ppb)] greater than the MCL, and two other chemicals, 1,4 dichlorobenzene and total naphthalene, were detected at concentrations (1 ppb and 20 ppb, respectively) greater than USEPA Region 3 RBCVs.
- 2007** TtNUS – Draft RI Report – A RI was performed from 2001 through 2007 to further delineate the nature and extent of soil, groundwater, surface water, and sediment contamination at Site 5 and to characterize risks to human health and the environment.
- 2008** TtNUS – FS – An FS was completed in 2008 that evaluated alternatives to address the contaminated media (soil and groundwater) and COCs (dioxins, arsenic, and benzo(a)anthracene). Based on the USEPA presumptive remedy guidance for landfills, technologies and process options were screened, and two alternatives were developed and compared to the nine CERCLA evaluation criteria.
- 2008** TtNUS – Proposed Plan – Based on the FS, a preferred alternative was presented to the community and regulators through the Proposed Plan. The preferred alternative for addressing unacceptable risks at Site 5 includes Cap, Ditch Lining, LUCs, and Monitoring.

4.0 SITE RISKS

Based on historical patterns of remedy selection for common categories of sites such as landfills, the USEPA encourages the selection of presumptive remedies (1993a) to increase consistency in remedy selection and to streamline the investigative process. Following the Groundwater Monitoring Evaluation Study (HLA, 1998), it was determined that a presumptive remedy for Site 5 was the best course of action based on the characteristics of the materials in the landfill and the low concentrations of contaminants reported in the surficial aquifer. A containment remedy incorporating a low-permeability cover was considered to be the overall site strategy most consistent with USEPA guidance (1993a) and Presumptive Remedy for CERCLA Municipal Landfill Sites (USEPA, 1993b), amended by the Application of the CERCLA Municipal Landfill Presumptive Remedy to Military Landfills, (USEPA, 1996), as well as MDEQ policy requiring a final cover (containment) for this category of landfill.

Additionally, a Baseline Site Conceptual Exposure Model (shown as Figure 4-1) identified potentially complete exposure pathways in soil, surface water, and groundwater to receptor populations. Therefore, a baseline risk assessment was conducted for both human health and ecological receptors.

The human health risk assessment (HHRA) indicated potential adverse health effects associated with future residential use of groundwater, particularly with regard to exposure to dioxins and arsenic. However, there is considerable uncertainty in the risks calculated for groundwater exposure, and the numerical risk results are likely overestimated. Uncertainties include the fact that no drinking water wells are currently located downgradient of Site 5, groundwater concentrations of arsenic and dioxins/furans are less than their MCLs, and no chemicals in soil, groundwater, surface water, or sediment were eliminated as chemicals of potential concern based on comparison to background levels because neither facility nor site-specific background data were available. However, dioxins and arsenic were retained as COCs.

Exposure to the solid waste disposed in the landfill could pose a threat to human health. Therefore, the waste at Site 5 will also be addressed by the remedial action. Finally, comprehensive ecological investigations did not detect any chemical at concentrations high enough to be considered of potential concern to ecological receptors.

Tables 4-1 through 4-3 summarize the analytical results, MDEQ Tier 1 Target Remediation Goals (TRGs) and Ecological Screening Values (ESVs) by medium for dioxins, arsenic, and BaA, respectively (TtNUS, 2008b). The information was taken from the Final RI. Figure 4-2 presents the surface soil sample results greater than or equal to unrestricted Tier I TRGs. Figure 4-3 presents the subsurface soil sample results

greater than restricted and unrestricted Tier I TRGs. Figure 4-4 presents the groundwater sample results greater than Tier I TRGs. Figure 4-5 presents the sediment sample results greater than restricted and unrestricted Tier I TRGs.

It should be noted that based on discussions between the Navy, MDEQ, and USEPA, it was agreed that the Preliminary Remediation Goals (PRGs) for Site 5 would be State of Mississippi TRGs. As a result, TRGs will serve as the basis for remedial action. Also, for ecological receptors, it was agreed that USEPA Region 4 Biological Technical Assistance Group ecological receptor screening concentration values would be used.

Table 4-1
Summary of Analytical Results, Tier 1 TRGs, and ESVs for Dioxins
Site 5 Decision Document
NCBC Gulfport
Gulfport, Mississippi

Medium	Frequency of Detections	Range	Tier 1 TRG Restricted	Tier 1 TRG Unrestricted	Ecological Screening Value
Surface Soil (ng/kg)	5/9	1.2 - 8.69	38.2	4.26	No criterion
Subsurface Soil (ng/kg)	19/19	0.0357 - 18.5716	38.2	4.26	No criterion
Sediment (ng/kg)	5/5	0.8604 - 6.8275	No criterion		2.5
Groundwater (pg/L)	51/79	0.02 - 17.7	NA	0.446	No criterion

Dioxins concentrations refer to Toxicity Equivalency Quotients (TEQs).
ng/kg = Nanograms per kilogram.
pg/L = Picograms per liter.
ESV = USEPA Region 4 ESVs.
NA = Not applicable

Table 4-2

**Summary of Analytical Results, Tier 1 TRGs, and ESVs for Arsenic
Site 5 Decision Document
NCBC Gulfport
Gulfport, Mississippi**

Medium	Frequency of Detections	Range	Tier 1 TRG Restricted	Tier 1 TRG Unrestricted	Ecological Screening Value
Surface Soil (mg/kg)	10/10	0.66 – 1.6	3.82	0.426	10
Subsurface Soil (mg/kg)	26/28	0.43 - 3.7	3.82	0.426	10
Sediment (mg/kg)	5/5	0.72 – 6.9	9.8*		7.24

mg/kg = Milligrams per kilogram.

ESV = USEPA Region 4 ESVs.

*USEPA Region 3 Risk-Based Concentration (RBC) Table, October 2002.

Table 4-3

**Summary of Analytical Results, Tier 1 TRGs, and ESVs for Benzo(a)Anthracene
Site 5 Decision Document
NCBC Gulfport
Gulfport, Mississippi**

Medium	Frequency of Detections	Range	Tier 1 TRG Groundwater	Ecological Screening Value
Groundwater (µg/L)	5/83	0.031 – 0.12	0.0917	No criteria

µg/L = Micrograms per liter.

ESV = USEPA Region 4 ESVs.

The FS (TtNUS, 2008d) presented alternatives to eliminate or reduce human health and ecological risks from dioxins, arsenic, and BaA in soil, sediment, and groundwater through containment, monitoring, and LUCs. The preferred alternative will eliminate the potential for unacceptable risks to human health by containment and preventing exposure to the contaminated media.

Worksheet

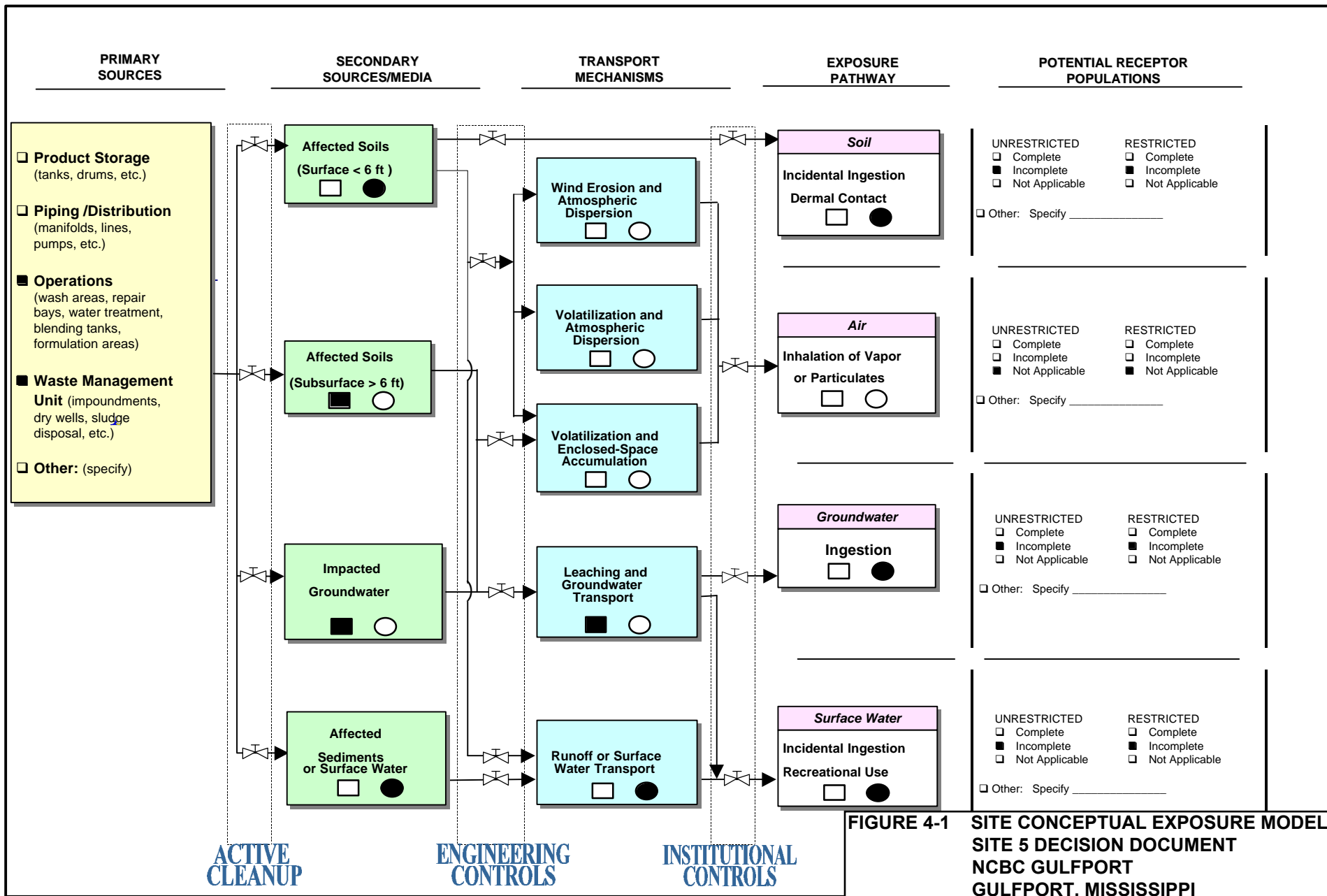
Baseline Site Conceptual Exposure Model (SCEM)

Site Name: **Site 5, Heavy Equipment Training Area Landfill**
 Site Location: **NCBC Gulfport, Mississippi**

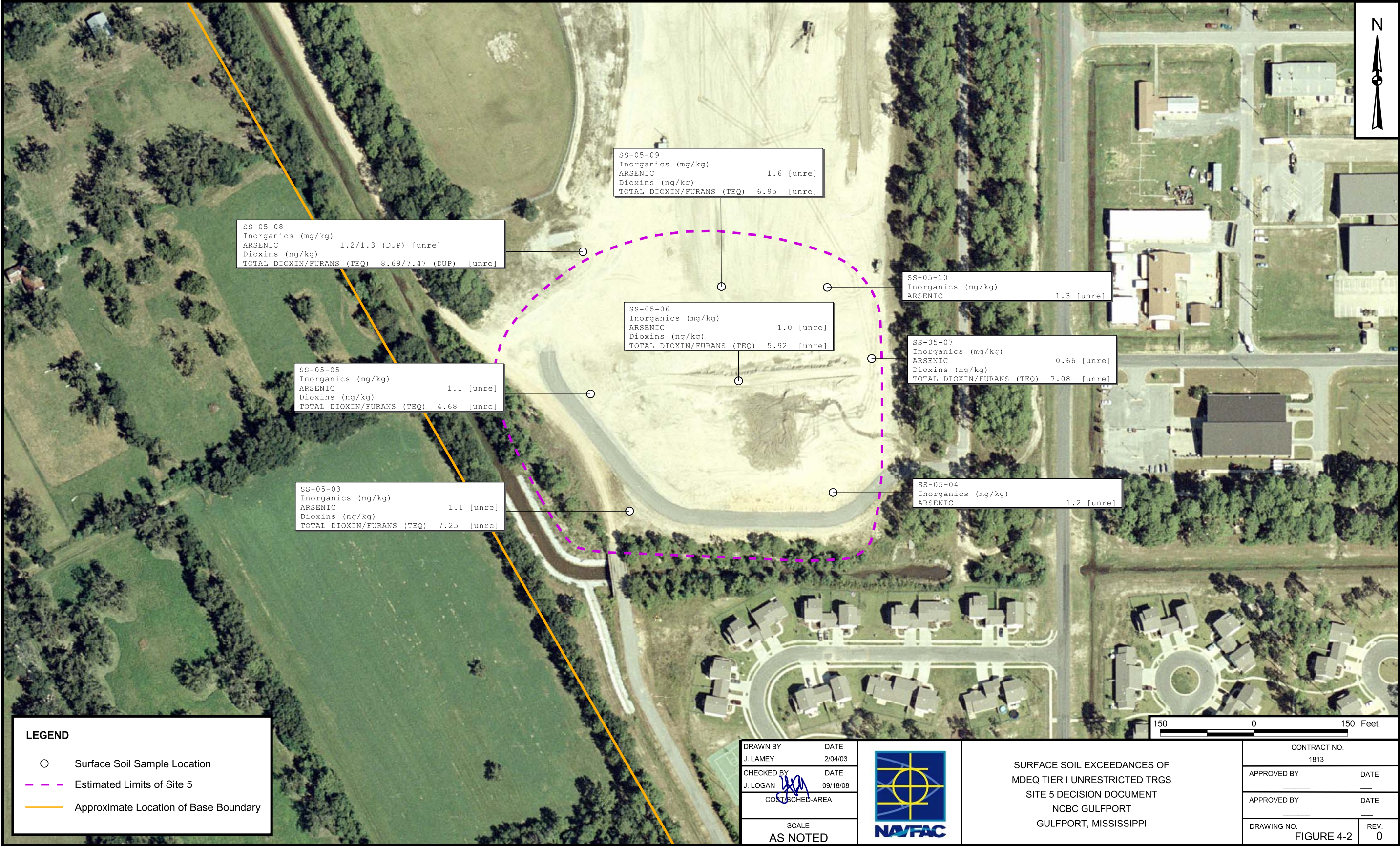
Completed By: **R. Fisher**
 Revision Date: **12/19/2006**

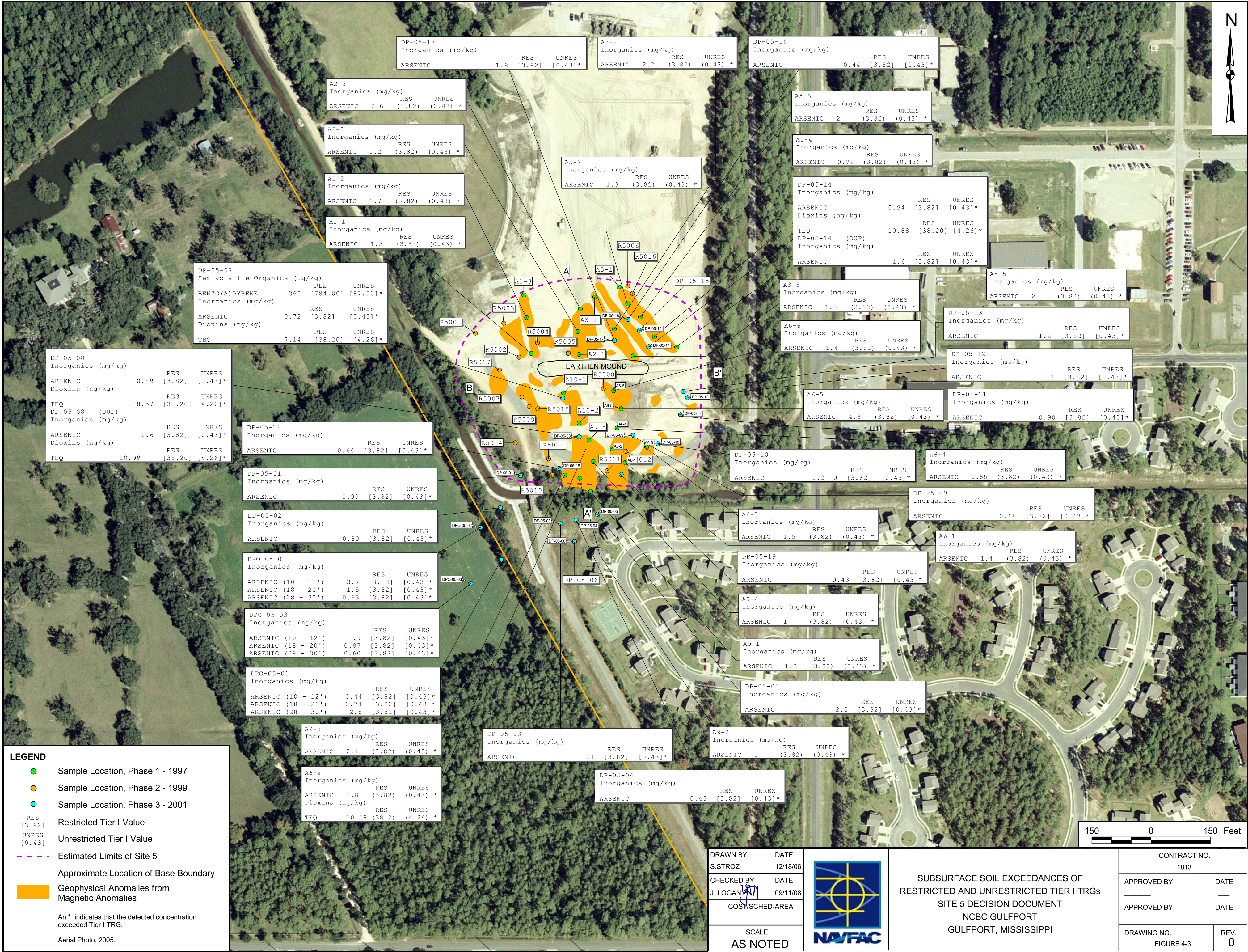
☐ Complete
☐ Potentially Complete

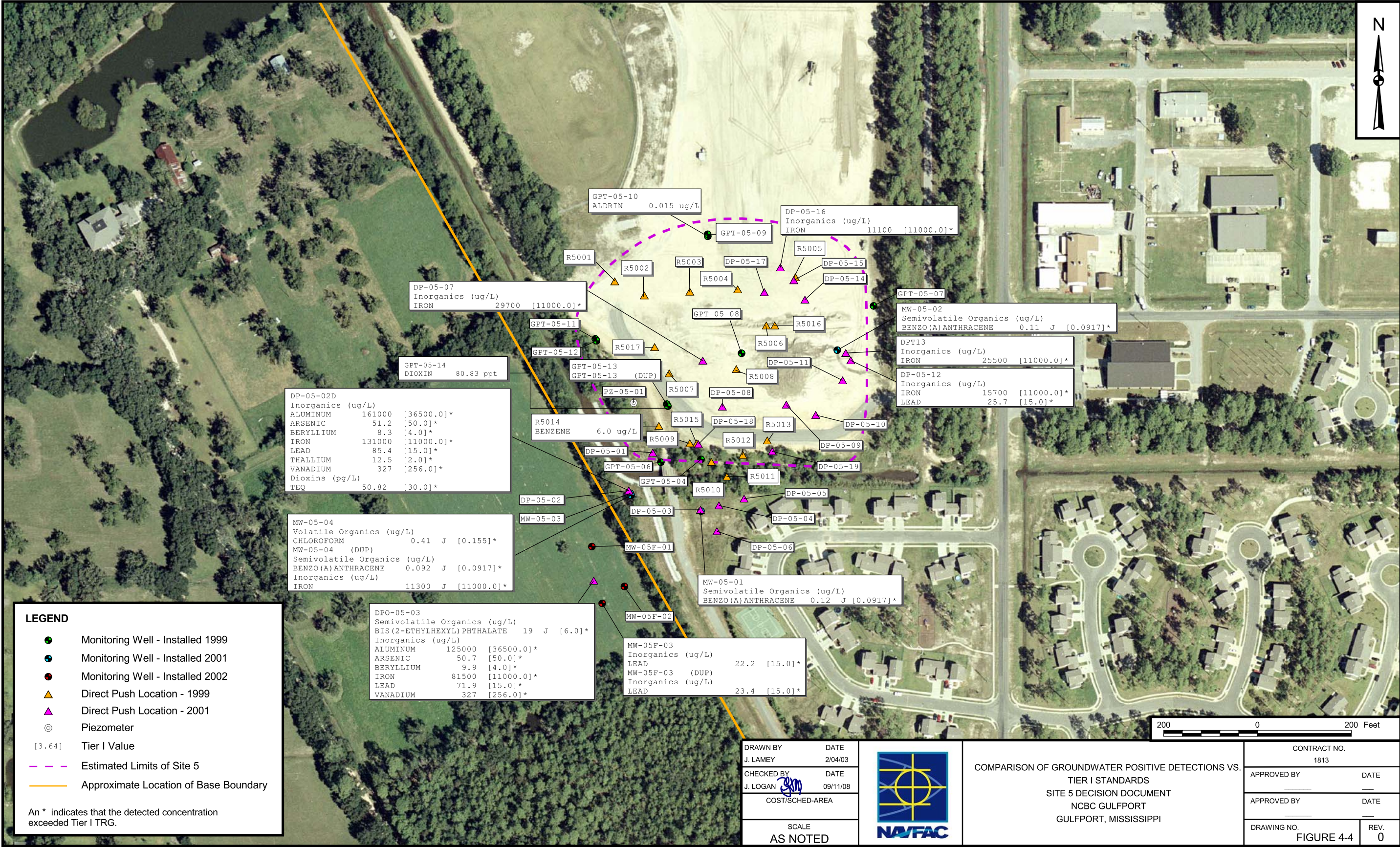
☐ Draft
☒ Final

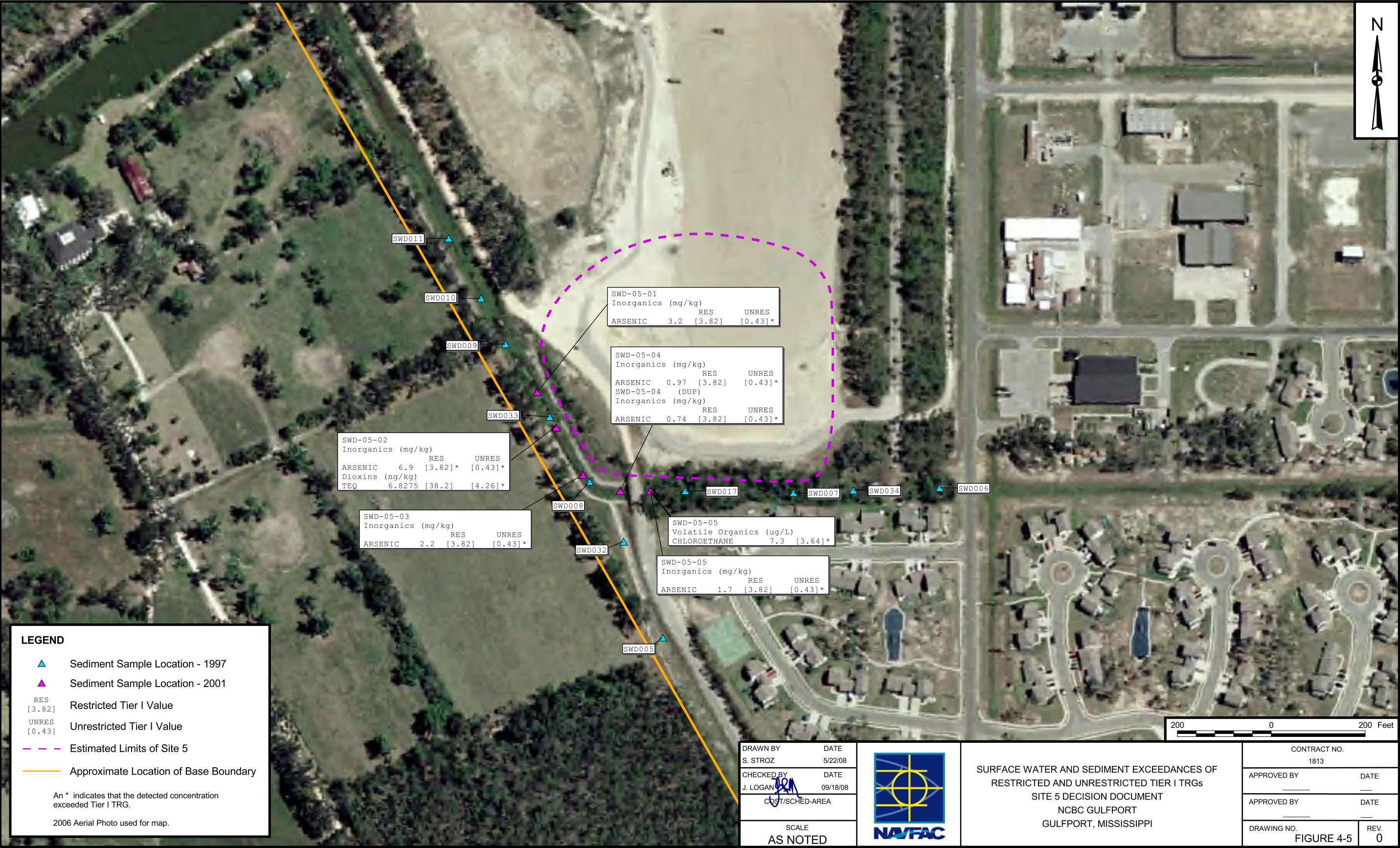


**FIGURE 4-1 SITE CONCEPTUAL EXPOSURE MODEL
 SITE 5 DECISION DOCUMENT
 NCBC GULFPORT
 GULFPORT, MISSISSIPPI**









5.0 REMEDIAL ALTERNATIVES

After an extensive investigation of the site and in-depth evaluation of the sampling data, the following RAOs were determined based on the COCs, dioxins, BaA, and arsenic, for Site 5:

- **RAO 1:** Prevent direct exposure to contaminated soil and waste disposed at Site 5, therefore eliminating unacceptable human exposure to those contents.
- **RAO 2:** Reduce the migration of contaminants to groundwater.
- **RAO 3:** Prevent residential exposure to and consumption of groundwater.
- **RAO 4:** Comply with federal and state legal requirements and guidelines, referred to as Applicable or Relevant and Appropriate Requirements (ARARs) and To Be Considered (TBC) guidelines.

In the technology screening process in the FS (TtNUS, 2008d), Excavation and Off-site Disposal and Excavation with On-site Treatment and Disposal were evaluated, but were eliminated because of high capital costs. Using the presumptive remedy for landfills approach, only two alternatives (Alternative 1 – No Action, and Alternative 2 – Cap, Ditch Lining, LUCs, and Monitoring) were developed to address the RAOs, and these alternatives were evaluated against the nine criteria as described in CERCLA. The comparative analysis of alternatives as presented in the FS is summarized in Table 5-1.

After analysis and consideration of the nine CERCLA evaluation criteria, the selected remedy consists of capping the landfill, excavating soil and sediment to install a grouted riprap cover, LUCs, and monitoring. The selected alternative, shown on Figure 5-1, is a compilation of various remedial technologies including excavation, containment, and monitoring, as described below:

- The landfill will be contained by a low-permeability cap system, and the ditch will be lined with grouted riprap to complete the containment system.
- The area to be disturbed will be cleared and grubbed. The existing ground surface will be graded and sloped as needed to promote runoff.
- Landfill gas will be vented through a series of vents.
- Sediment (i.e., fine-grained organic muck) that has accumulated in the drainage channel will be removed down to the existing grouted riprap surface where present or to the firmer fine-grained sand. The sediment will be placed within the limits of the landfill beneath the final cover system.
- LUCs will be developed to allow for recreational uses of the site and prevent residential development, digging, and groundwater use. Physical restrictions to the site may include signage and fencing.
- Groundwater will be monitored periodically for arsenic, dioxins/furans, and BaA.

Detailed information about the design can be found in the 90% Remedial Design for Site 5 (TtNUS, 2008c).

TABLE 5-1

**SUMMARY OF COMPARATIVE ANALYSIS OF REMEDIAL ALTERNATIVES
SITE 5 DECISION DOCUMENT
NCBC GULFPORT
GULFPORT, MISSISSIPPI**

Evaluation Criterion	Alternative 1: No Action Alternative	Alternative 2: Cap, Ditch Lining, LUCs, and Monitoring
Overall Protection of Human Health and Environment	Not protective	Protective
Compliance with ARARs and TBCs <ul style="list-style-type: none"> • Chemical-Specific • Location-Specific • Action-Specific 	Would not comply Would not comply Not applicable	Would comply Would comply Would comply
Long-Term Effectiveness and Permanence	Not effective	Effective
Reduction of Contaminant Toxicity, Mobility, or Volume through Treatment	None	None
Short-Term Effectiveness	No relevant issues to address	Would be effective. However, there is potential for short-term risks to site workers during construction and monitoring. In 1 year, the RAOs would be achieved.
Implementability	Nothing to implement	More difficult to implement than Alternative 1.
Costs: <ul style="list-style-type: none"> • Capital • NPW of O&M • NPW 	\$0 \$0 \$0	\$3,722,000 \$765,000 \$4,487,000
State/Support Agency Acceptance	Unacceptable risks would remain at the site; therefore, MDEQ would not accept this alternative.	MDEQ has accepted the preferred remedial alternative.
Community Acceptance	No formal comments were received when the preferred alternative was presented to the community.	No formal comments were received when the preferred alternative was presented to the community.

LUCs – Land use controls.
NPW – Net present worth.
O&M – Operation and maintenance.
RAO – Remedial Action Objective.
TBC – To Be Considered.

ARAR - Applicable or Relevant and Appropriate Requirement.
MDEQ – Mississippi Department of Environmental Quality



6.0 COMMUNITY INVOLVEMENT

The Proposed Plan for Site 5 was made available to the public on May 13, 2008 and along with other site-related reports and documents can be found in the Administrative Record File maintained at the Gulfport Library (47 Maples Drive #1, Gulfport, MS 39503, Telephone (228) 871-7171). Also, on May 13, 2008, a public meeting was held at the Crystal Inn in Gulfport, and a public comment period was provided from May 13 through June 13, 2008. The meeting included a presentation of the Proposed Plan that summarized the findings and the preferred alternative to address the unacceptable risks at Site 5. The transcript of this presentation has been included in Appendix A

Formal comments related to a document such as a Proposed Plan that are received during the public comment period and the Navy responses to these comments are usually presented in a Responsiveness Summary Section. However, no formal comments were received related to the Proposed Plan for Site 5.

7.0 DECLARATION

The response that will be conducted at Site 5, as described in this Decision Document, is necessary to protect the public health or welfare or the environment from actual or threatened releases of hazardous substances into the environment.

7.1 DESCRIPTION OF THE CHOSEN REMEDIAL ACTION

The chosen remedial action alternative will adequately protect human health and the environment, attain all federal and state requirements (including ARARs and TBCs), is cost effective, feasibly implementable, and long-term effective. This alternative includes capping, ditch lining, LUCs, and monitoring and follows USEPA presumptive remedy guidance for landfills. Additionally, after the remedy is implemented, the site will be available for recreational uses. The landfill will be contained by a low-permeability cap system, and the ditch will be lined with grouted riprap. The existing ground surface will be graded and sloped as needed to promote runoff. A landfill gas venting system will be installed. The sediment that has accumulated in the drainage channel will be removed and placed within the limits of the landfill beneath the final cover system. LUCs will be developed to allow for recreational uses and prevent residential development, digging, and groundwater use. Physical restrictions to the site may include signage and fencing. Groundwater will be monitored periodically for arsenic, dioxins/furans, and BaA.

7.2 STATUTORY DETERMINATION

This remedial action has been determined to be protective of human health and the environment and it complies with federal and state requirements that are legally applicable or relevant and appropriate to the removal action. It has been further determined that the remedial action will eliminate or minimize human health or ecological exposures to the primary sources of contamination, and groundwater long-term monitoring (LTM) will be conducted to verify the effectiveness of the remedy.

7.3 ADMINISTRATIVE RECORD CHECKLIST

The following information for Site 5 is included in the environmental library at NCBC for public review:

- COCs and their respective concentrations
- Established cleanup levels (Tier 1 TRGs)
- Source documents associated with all previous investigations and sampling events
- Key factors that lead to the selection of the remedial action

8.0 LONG-TERM MONITORING REQUIREMENTS

8.1 GROUNDWATER

LTM at Site 5 is included as part of the remedy due to the presence of contaminants in site soil and groundwater. An LTM Plan, subject to review and comment by MDEQ, will be prepared to describe the details of this component of the remedial action.

Specifically, the LTM Plan for Site 5 will include the following:

- Collection and analysis of groundwater samples from each of the five monitoring wells surrounding the capping area at Site 5, as shown on Figure 5-1. The sampling intervals will be quarterly (baseline) for the first year, semi-annually for 2 more years, and annually thereafter until MDEQ agrees that the contaminant concentrations have stabilized and no migration is occurring.
- The analyte list for Site 5 includes arsenic, dioxins/furans, and BaA because these are the Site 5 COCs in soil and/or groundwater.

Reports will be prepared at the end of each sampling event and will include all of the monitoring data generated during the event. In addition, long-term trends will be presented and potential modifications to the monitoring plan will be recommended.

It is assumed that if concentrations of COCs are less than MDEQ Tier 1 TRG levels for two consecutive monitoring periods, the Navy will formally submit a request to MDEQ that the conditions have been met to cease regular groundwater monitoring.

8.2 LANDFILL GAS

Monitoring of the methane concentration in the landfill gas in perimeter soil gas monitoring wells will be performed quarterly as part of the landfill cap operation and maintenance O&M program.

9.0 APPROVAL AND SIGNATURE

Pursuant to Section 104 of CERCLA, the President is authorized to undertake actions in response to a threat or potential threat to human health, welfare, or the environment. This authority was delegated to the Administrator of the USEPA, then to the Regional Administrators, and through other delegations, the Department of Defense via Naval Facilities Engineering Command Southeast is now authorized to approve these actions.

E. W. BROWN

Date

COMMANDING OFFICER

NAVAL CONSTRUCTION BATTALION CENTER

REFERENCES

TtNUS (Tetra Tech NUS, Inc.), 2007. Draft Remedial Investigation, Site 5, Heavy Equipment Training Area Landfill at Naval Construction Battalion Center, Gulfport, Mississippi. Prepared for Southern Division Naval Facilities Engineering Command, North Charleston, South Carolina. June.

TtNUS, 2008a. Proposed Plan for Site 5 - Heavy Equipment Training Area Landfill at Naval Construction Battalion Center Gulfport, Gulfport, Mississippi. Prepared for Southern Division Naval Facilities Engineering Command Southeast, North Charleston, South Carolina. May.

TtNUS, 2008b. Final Remedial Investigation, Site 5 - Heavy Equipment Training Area Landfill at Naval Construction Battalion Center, Gulfport, Mississippi. Prepared for Southern Division Naval Facilities Engineering Command Southeast, North Charleston, South Carolina. June.

TtNUS, 2008c. (Draft) 90% Remedial Design, Site 5 - Heavy Equipment Training Area, Naval Construction Battalion Center, Gulfport, Mississippi. Prepared for Southern Division Naval Facilities Engineering Command Southeast, North Charleston, South Carolina. September.

TtNUS, 2008d. Final Feasibility Study, Site 5 - Heavy Equipment Training Area Landfill at Naval Construction Battalion Center, Gulfport, Mississippi. Prepared for Southern Division Naval Facilities Engineering Command Southeast, Jacksonville, Florida. August.

USEPA (United States Environmental Protection Agency), 1993a. Presumptive Remedies: Policies and Procedures, OSWER Directive No. 9355.0-47FS. September

USEPA, 1993b. Presumptive Remedy for CERCLA Municipal Landfill Sites. EPA 540-F-93-035, Office of Solid Waste and Emergency Response, Washington D.C.

USEPA, 1996. Application of the CERCLA Municipal Landfill Presumptive Remedy to Military Landfills (Interim Guidance). EPA-540-5-96-007, Office of Solid Waste and Emergency Response, Washington, D.C.

APPENDIX A

PROPOSED PLAN PRESENTATION TRANSCRIPT

MAY 13, 2008

1

2

3

4 * * * * *

*

5 NCBC GULFPORT PUBLIC MEETING

*

6 CTO 292, SITE 5

*

7 HEAVY EQUIPMENT TRAINING

*

8 AREA LANDFILL

*

9 * * * * *

10

11

12

13 The public meeting was held at the

14 Crystal Inn, Gulfport, Mississippi on the

15 13th day of May 2008, commencing at

16 approximately 7:00 p.m.

17

18

19

20

21

22

23

24

25

1 A P P E A R A N C E S

2
3 INTRODUCTIONS:

4 ART CONRAD
 NANCY ROUSE

5 SITE 5 PROPOSED PLAN:

6 ROBERT FISHER
 JOE LOGAN

7
8 Q & A: ROBERT FISHER
 JOE LOGAN

9

10

11

12

13

14 ALISA MARIE DORILMA, CSR-1792
15 COURT REPORTER

16

17

18 ALSO PRESENT:

19 CHARLES REESE, VIDEOGRAPHER

20

21

22

23

24

25

1 MR. CONRAD:

2 I'm Art Conrad. I work for the Navy,
3 and we're here to present a proposed plan
4 for Site 5 on base. It's a called a heavy
5 equipment training area landfill. It was a
6 landfill that received refuse from the base
7 and trenches. And trenches were covered.
8 And then about 6 or 8 feet of sand was put
9 on top of the whole site and then the base
10 used the area for crane training, forklift
11 training and bulldozer training so that's
12 where the name came from.

13 But Bob Fisher is gonna go over what
14 we propose to do the cleanup for the site
15 and this will start the comment period for
16 the community if you have concerns about
17 what we are doing, you could identify your
18 concerns. We can talk about -- we can have
19 a discussion about anything to do with the
20 site, but the specific concerns need to be
21 identified in writing so listen to the
22 discussion and, you know, then voice your
23 concerns. But then, if you -- if there are
24 things that are not addressed, put them also
25 in writing and then we will respond to your

1 concern within the 30-day period. And those
2 responses will also be apart of the plan.

3 Okay. Bob Fisher from Tetra Tech --

4 MS. ROUSE:

5 I just have a few comments.

6 MR. CONRAD:

7 Okay. Yes. Yes.

8 MS. ROUSE:

9 I just have a few comments about how
10 the meeting is set up. Okay. First, I just
11 want you to know there's a court reporter
12 here tonight because it's a public meeting,
13 and also we're videotaping the presenter not
14 the group, and that's just so we get a
15 better transcript. You know, it's really
16 difficult to capture a lot of discussion in
17 a court report like this so we're just doing
18 this to capture as much as we can.

19 If -- This is Alisa, and if she's not
20 able to hear something that she needs to
21 record, she -- either she or I may ask you
22 to repeat your question or comment. So,
23 again, that's all just to get the best
24 verbatim transcript that we can get.

25 And then, as Art has said, comments

1 will be accepted in writing during the
2 public comment period. And we have some
3 forms in the back and there's also a form in
4 the very back of the proposed plan which is
5 the document that's gonna be presented
6 tonight. And you can also present them by
7 e-mail to Gordon Crane.

8 And then if there are any questions
9 that you have that aren't related to Site 5,
10 please hold those until after we complete
11 the discussion of Site 5 so that we can,
12 again, get a good, clean transcript.
13 We'll be happy to answer any questions you
14 have, but again, until we close that Site 5
15 part of the meeting, we'd like to hold those
16 comments or questions.

17 And it is okay to interrupt during --
18 raise your hand and ask questions or, you
19 know, make a comment about Site 5 during the
20 presentation.

21 And I think that's pretty much what --
22 you know, I just wanted to share with you
23 before we start.

24 MR. FISHER:

25 All right. My name is Bob Fisher as

1 Nancy mentioned. I'm actually gonna handle
2 about the first half of the presentation.
3 I'm gonna go over the investigative portion
4 of it. I'll get into the remediation just a
5 little bit so that we can start the
6 discussion, and then I'll hand it over to a
7 Tetra Tech engineer, Joe Logan. He'll go
8 ahead and carry it out from there. So let's
9 get started.

10 Okay. This is the proposed plan. You
11 have copies of it. It provides
12 environmental information about the site.
13 It summarizes the alternatives that we
14 looked at for completing the site remedial
15 activities and it also explains our
16 recommendations for what we would like to do
17 with the site.

18 Obviously at this point, the decision
19 is still out there for the public to comment
20 on. And we will certainly take any of those
21 comments into consideration as we take this
22 final.

23 The public comment period starts
24 tonight and a period of time until June
25 13th. We will have an interactive

1 conversation here. We'll have comments and
2 discussions and I may say things in response
3 to those questions, but if we want to get
4 that into the record, it's best to have it
5 in writing because just a question and
6 comment session, some of those will get
7 skipped so please go ahead and fill out
8 those comment cards and we'll respond to
9 those and that'll be part of the record.

10 The rest of the documents that support
11 what we're doing here tonight are the
12 remedial investigation and feasibility study
13 those are available in the information
14 repository and we can now get copies of
15 those as PDFs if anybody requests those.

16 Okay. A little bit about the site.
17 Site 5 is a former landfill located in the
18 southwest corner of the Seabee base and I'll
19 have a picture of that here in just a
20 second. It's about six acres -- the site is
21 about six acres large. It's current -- it
22 was used for heavy equipment training.
23 Currently, they are trying to stay off the
24 sandy area that is -- that covers the
25 landfill. It is flat. There's a mound on

1 the site near the center that was used for
2 forklift training and just driving up and
3 over the mound. As we mentioned, there's
4 very little vegetation. And two of the most
5 important features of the site are the
6 ditches along the south and western sides of
7 the site.

8 Here it is. This is the site itself
9 within the blue line. We determined that
10 using primarily geophysics. That's an
11 instrument like a metal detector. We go out
12 there and we canvas the site up and down in
13 rows and cover the entire area. We find
14 what was disposed out there because of its
15 signatures with metallic energy that we pick
16 up with the instruments.

17 What we determined is, this is the
18 edge of the site. We confirmed that using
19 drilling and direct push technology,
20 collecting the soil samples and surface soil
21 sample across this area.

22 We further studied the ditches by
23 collecting soil and sediment from the ditch
24 and surface water. So the remedial
25 investigation is the -- is the sum total of

1 all that information that we put into a
2 document. While we've gone into the real
3 detail of that in previous meetings, we're
4 gonna cover some of the highlights of the RI
5 here tonight.

6 Here's an image of the site looking to
7 the north. This is essentially standing on
8 that earthen mound I discussed. As you see,
9 it's flat, sandy, you have a monitoring well
10 right there, and you can see from some of
11 the -- just scrubby grass growing there, but
12 it's not been a lot of activity on that area
13 which is really what we wanted.

14 Again, looking a little bit further to
15 the northeast, this is towards a little more
16 industrial areas on the base. Again, that
17 pretty much is the site. This is the sandy
18 cover. The landfill itself is 3 to 4 feet
19 below this sand. It was a trench landfill.
20 This is very common with the military. They
21 did incinerate within those trenches until
22 the whole area was covered over with the
23 fill you see here.

24 A little more of the history of the
25 site. Was operated for approximately four

1 years in the early to mid '70s. The waste
2 that were put there were on-base dumpsters,
3 construction debris, general refuse. Some
4 of the liquid waste that we know of are
5 probably some solvent-type waste or fuels.
6 Those were used as accelerants for
7 incineration that happened on a really
8 regular basis.

9 As I mentioned, after the landfill
10 activities were stopped and the site was
11 covered with sand and then it was used for a
12 number of years for heavy equipment
13 training. Then the guys that were out there
14 doing the equipment training, did push that
15 covered soil around quite a bit. So one of
16 the problems we had was to look at that
17 covered soil as part of the landfill and not
18 a separate unit from it because of the
19 potential for mixing.

20 History of the investigations. It
21 started in 1987. Initial assessment study.
22 That was the Navy's first look at confirming
23 whether or not the records of landfill and
24 other things like that were true. The 1987
25 studies confirmed that it was the landfill

1 we had in the reports. Not a lot of
2 activity was taken between '87 and '97.

3 Part of the reason for that was, they
4 did an initial set of studies that didn't
5 find any of the contamination that we would
6 find later. Part of that was due to the
7 technology they had available to them at the
8 time. The laboratory they're using now is
9 more extensive. And part of that was, they
10 didn't have a good understanding of the
11 geology. They collected a lot of samples in
12 the areas that we later found out were
13 up-gradient of the site.

14 We have got a lot more intensive to
15 the site in 1997. What we call the
16 groundwater monitoring report, they've
17 collected a full range of samples from the
18 subsurface and from the ditches around the
19 site.

20 What we learned from this study in
21 1997 was that we should continue on in and
22 conduct a remedial investigation. We did
23 that. We initiated the investigation in
24 2001. We continued into 2002. And when we
25 looked at -- further looked at the surface

1 soil, we were concerned enough to collect
2 some additional samples in 2006 to make sure
3 we had a good understanding of everything at
4 the surface.

5 Okay. Next slide. All right. The
6 surface soil concentrations that we're
7 looking at here in the rest of this -- next
8 couple slides, this is going to cover the
9 major findings from the remedial
10 investigation. So when we talk about
11 individual compounds or metals or things
12 like that, these are the major findings from
13 the remedial investigation.

14 So I'll start with surface soil. Our
15 concern there with surface soil is that it's
16 the way it would be contaminated. That's
17 when people walk across the site, this is
18 the first thing they're gonna come into
19 contact with. It was very important for us
20 to have a good understanding of the surface
21 soil conditions. And secondarily, we needed
22 to know how big of an area we're gonna cover
23 with a landfill cap. And really, the --
24 while the geophysics told us the extent, we
25 needed to confirm that with actual soil data

1 and that's what we had here.

2 When you look at the results of the
3 surface soil, we did see arsenic, and it was
4 above what we would call the residential use
5 numbers but below restricted or industrial
6 numbers.

7 When we evaluate that, when you see
8 something between residential and
9 industrial, you have to look at the risks of
10 how people would come into contact with it.
11 And since we have residents living adjacent
12 to the site, even though the site itself is
13 industrial, we have residents very close by
14 so we're gonna look at this on more of a
15 residential standard.

16 We did collect dioxins and furans.
17 And the reason we were looking at dioxins
18 and furans in every reading in here, that
19 means surface soil, sediment, groundwater
20 because that landfill was open at the same
21 time the drums of Herbicide Orange was
22 stored at the Seabee base.

23 What we found were dioxins and furans
24 above the screening or the residential use
25 standards but less than industrial. Again,

1 like surface soil and the arsenic we
2 mentioned, we're more concerned about the
3 residential use because of the proximity of
4 the houses.

5 Once we get to the subsurface, this is
6 soil that's greater than a foot or two deep.
7 We're looking at, again, dioxins and furans.
8 Again, they were less than the restrictive
9 level but above the residential level. What
10 all that tells us is that we need to take
11 action. To leave those there the way it is
12 opens up the site to the potential of
13 exposure. So when you've got a site like
14 Site 5, we're looking at how do we prevent
15 exposure in the future.

16 When we see the numbers that exceed
17 residential use and we have a residential
18 community nearby, that triggers us early on
19 to start thinking about taking action to
20 prevent that exposure.

21 When we looked at groundwater, we saw
22 some other concentrations of some other
23 contaminants; benzo anthracene -- the PAH,
24 it was greater than the MDEQ regulatory
25 levels. When we talk about groundwater,

1 we're talking about one level, and the
2 standard is drinking water. There's no
3 residential or nonresidential standards for
4 groundwater.

5 Again, with the dioxins and furans,
6 the totals are greater than the drinking
7 water standard. And we found that there
8 were no plumes or groundwater concentration
9 leaving the site or migrating away from the
10 site.

11 For the ditches around the Site 5,
12 those would be surface water and sediment
13 samples. What we found there were the --
14 again, with this arsenic in the sediment.
15 We saw dioxins in the sediment that also
16 prompted us to take action here because they
17 were above the screening standards. The
18 surface water we found that was leaving the
19 site, we didn't get contaminants above the
20 regulatory levels.

21 One of the things that we were looking
22 for, there had been reports of buried drums
23 and other buried metallic debris. We went
24 after -- with the geophysical survey looking
25 for those magnetic signatures of those

1 drums. Unfortunately even if they were
2 there, the drums are probably old enough to
3 degrade at the subsurface so that survey
4 probably wouldn't have found it, but we went
5 after it anyway just to make sure.

6 And again, I note on the dioxins and
7 furans, we collected every sample set from
8 every media that had dioxins and furans,
9 collected it and analyzed it. What we found
10 in the site were a lot of these dioxins and
11 furans associated with burning. These are
12 the aqua chlorinated dioxins, the hexa
13 furans (phonetic.) Those types of dioxins
14 and furans are not generally associated with
15 Herbicide Orange although we did find some
16 TCDD, but the TCDD generally was below
17 screening concentrations.

18 That's a lot to say for a proposed
19 plan and certainly if you have questions,
20 you can ask right now or hold those. We can
21 get into more detail on dioxins and furans
22 or any of those others.

23 Part of the remedial investigation
24 involves evaluating the concentrations that
25 we find in the samples and determining if

1 there are risks to both humans and/or the
2 environment. One of the things we look at
3 is the human health risk assessment. It
4 actually calculates that risk.

5 The State of Mississippi has a
6 standard which is actually more stringent
7 than the USEPA, but we do use USEPA methods
8 to benchmark it against these more stringent
9 MDEQ standards.

10 And the conclusions we have from risk
11 assessment were that groundwater would not
12 be suitable for drinking water which we
13 pretty much knew from the earlier samples.
14 And the contaminants with the highest
15 potential risk to people were the arsenic,
16 those dioxins and furans and again the PAHs.

17 The ecological risk assessment looked
18 at the same data but from the perspective of
19 the environment meaning with animals and
20 plants that would be there. The
21 concentration did exceed some of the
22 screening concentrations of ECO but the --
23 to be a risk, you have the receptors there
24 so the plants and animals that might be
25 impacted by some of these concentrations

1 just were not at that site so the ecological
2 risk assessment determined them not to be of
3 a high risk. In fact, what this tells you
4 here -- this information tells us that the
5 actions taken were based on human risk and
6 not ecological risk.

7 Okay. The approach to what we're
8 doing here. For common types of sites, as I
9 said, the USEPA standardized the approach
10 for cleaning up some of these sites. One of
11 these kind of standardized approaches is for
12 an old landfill like this one. And this
13 area, they call these presumptive remedies.
14 And the reason they have these is so that we
15 don't keep trying to reinvent the wheel each
16 time we are investigating the site like Site
17 5, and they have certain standards they want
18 you to -- and certain processes to follow.

19 When you look at a presumptive remedy
20 for a landfill to be consistent with other
21 sites that have been accepted, we're looking
22 at a type of cover that will prevent
23 exposure while limiting infiltration of
24 water and preventing exposure to any of the
25 contaminants. And when we look at this type

1 of site, municipal-type landfill or a
2 nonmilitary landfill because we did not have
3 any radioactive waste or things that might
4 be exclusions for using this presumptive
5 approach.

6 Again, with the presumptive remedy for
7 a municipal landfill. We're looking at a
8 cover. The cover provides a barrier to
9 access to the site. It prevents exposure to
10 contaminants within the site. The rainfall
11 that passes over the landfill will no longer
12 infiltrate into the contaminants, and that
13 prevents the contaminants from migrating
14 away from the site to potentially become a
15 problem later on either through surface
16 water or migrating through groundwater.

17 One of the other things that we have
18 to always look out for with landfills is the
19 gases. When we looked at Site 5, we did
20 find methane and we did find some hydrogen
21 sulfide. They weren't in very high
22 concentrations, but it's certainly enough
23 that if you put a cap, you think of it like
24 putting a plastic bag over the site, you
25 could trap those gases eventually to create

1 a hazard.

2 So when we looked at those gases, we
3 decided that a venting system would also be
4 part of our actions to prevent the buildup
5 of those gases and potential hazards from
6 coming back.

7 So from that point, I think it's
8 probably a good spot to stop and see if
9 there are any questions about the
10 investigation.

11 At this point, we're gonna turn it
12 over to Joe and he's gonna talk about the
13 specifics of the cap and how that's gonna
14 take place.

15 So if not, I'll turn it over to you,
16 Joe.

17 MR. LOGAN:

18 Thanks, Bob, for that.

19 My name is Joe Logan. I'm an engineer
20 from the Tetra Tech Pittsburgh office and
21 I've been working on the feasibility study
22 and that's the part I want to go over now.

23 The first step of the feasibility
24 study is putting together what's referred to
25 as remedial action objectives. And in this

1 particular case and as it applies to
2 presumptive remedy to prevent unacceptable
3 human health risk following a remedial
4 action objectives were identified. One,
5 prevent direct exposure to contaminated
6 soil and waste disposal at Site 5,
7 therefore, eliminating unacceptable human
8 exposure to the contents.

9 Number 2 is to reduce the movement of
10 contaminants into the groundwater. Number
11 3, prevent residential use of the
12 groundwater, and Number 4, comply with
13 federal and state legal requirements and
14 guidelines referred to as applicable and
15 relevant and appropriate requirements or
16 ARARs. And those are the basic regulations
17 in this particular case for groundwater
18 quality, soil quality and also how to close
19 the landfill.

20 Next one please. By using this
21 presumptive remedy approach, the number of
22 alternatives -- the whole family of remedial
23 -- that need to be evaluated for feasibility
24 studies, reduced it significantly at other
25 sites, say, a nonlandfill site, many more

1 different approaches might be considered,
2 different cleanups, different technologies,
3 different processes whereas a landfill and
4 especially the one typical -- that received
5 typical municipal-type wastes. There's
6 really just two alternatives that were
7 really worth considering. One is the
8 no-action alternative which is just part of
9 the process that all the other alternatives
10 were compared to. And the second and
11 combined alternative is a cap and then
12 lining the ditch that you saw earlier in the
13 picture; land use controls to restrict the
14 type of activities that's gonna take place
15 at the site; and then finally monitoring.
16 Monitoring groundwater; monitoring of gases
17 that can come out.

18 Next please. Now, the first
19 alternative is simply no action, and it's
20 always used as the baseline for comparison.
21 And this alternative is part of the
22 superfund process, and that's why all
23 alternatives are -- all our feasibility
24 studies have this first alternative. And it
25 basically assumes that no changes would be

1 made at the existing conditions at the site.
2 There will be no monitoring, no cover, no
3 inspection.

4 Okay. Next one. Alternative 2,
5 though, is the -- again, the approach that
6 is best for and typical for a landfill. The
7 first is a waste containment with a cap.
8 The cap would be designed to meet the
9 Mississippi DEQ landfill regulations. It
10 would prevent direct contact with
11 contaminated surface. It would minimize
12 rain passing through the soil and through
13 the waste and into the groundwater. And it
14 also prevents contaminants from the landfill
15 from eroding into the ditch.

16 For this particular site, the final
17 cover would be grass cover and the Navy
18 plans to use it for recreational activities.
19 Still hasn't said yet if it may be --
20 currently they're looking to include it as
21 part of the driving range.

22 The next one, please. In addition and
23 as part of this, some of the sediment that
24 was found to be contaminated along the sides
25 of ditch and at the bottom of the ditch that

1 would be excavated, removed, put on the
2 landfill, and to reinforce the sides of the
3 ditch, it would be lined with a grouted
4 rock. And then the surface water and
5 sediment control -- in other words, to keep
6 more of the sediment from getting in it
7 provided by capping the site and lining the
8 ditch to keep waste from going into the
9 ditch.

10 Next one, please. Land use controls
11 would prevent residential development from
12 the site; digging, and it would prevent
13 groundwater use at the site. And after the
14 cap is put in place, there will be periodic
15 inspections to make sure that the cap hasn't
16 been damaged. It's to make sure -- I'll get
17 to that later -- any of the wells or -- make
18 sure they haven't been damaged.

19 Our last item is landfill gas vents
20 along the perimeter and they would be
21 sampled regularly. And the landfill gas
22 vents is pretty much standard landfill
23 closure procedures.

24 This particular site -- the last waste
25 was deposited in '76, over 30 years ago.

1 And the nature of this site compared to
2 other sites, there's probably very little
3 gas being generated.

4 Okay. Next one. And then finally,
5 the last is monitoring groundwater would be
6 routinely collected from monitoring wells
7 and analyzed for arsenic, dioxins and furans
8 and benzo anthracene.

9 Next please. And then here's a
10 drawing of some of the things that I've
11 talked about. You can see here, the extent
12 of the cap. Along the ditch, we would
13 excavate the sediment along the bottom and
14 some of the soil long the sides, and then
15 that would be lined with a stone called rip
16 rap. It's a heavy rock covered with
17 concrete to keep it stable. I haven't
18 really shown them but the number of
19 monitoring wells and existing monitoring
20 wells that would be along the site and
21 within the site would be used to monitor the
22 groundwater; check for contamination.

23 And then as part of the base
24 operations, any activities in this area
25 would be restricted to industrial or in this

1 case, recreational and more importantly, it
2 wouldn't be used for residential-type
3 activities.

4 Okay. Next. As part of the
5 feasibility study -- as part of the
6 methodology for doing the feasibility
7 studies, evaluation of the alternatives and
8 this alternative is evaluated against nine
9 criteria that are established for superfund
10 regulations.

11 Next one, please. And these nine
12 criteria are -- there's first two threshold
13 criteria which any alternative to be
14 acceptable has to meet these two. And that
15 would be overall protectiveness of human
16 health and the environment and then
17 compliance with the ARARs.

18 And then the alternatives are also
19 compared for what's referred to as balancing
20 criteria which are long-term effectiveness
21 and permanence, reduction of toxicity,
22 mobility or volume of contaminants through
23 treatment, short-term effectiveness
24 implementability and the costs.

25 Next one. And then the last two refer

1 to modifying criteria is the state or
2 supporting agency acceptance and also
3 community acceptance. In other words input
4 such as what would come out of this meeting.

5 Next one, please. On overall
6 protection of human health. Okay. That's
7 talking about how Alternative 2 meets these
8 criteria or how they fit in with these
9 criteria.

10 Alternative 2 would be protective of
11 human health and the environment. The cover
12 and land use controls would prevent exposure
13 of the contents of the landfill and the
14 groundwater.

15 Next one, please. Okay. Compliance
16 with the ARARs. The main thing is exposure
17 to soil and groundwater with contaminant
18 concentrations greater than criteria would
19 be prevented. Again, this is part of the
20 cover system and restricting the use.

21 Next, please. Long-term
22 effectiveness. Again, this alternative is
23 considered to be long-term effective.
24 Capping of landfill is typical practice and
25 this requires maintenance and long-term

1 inspection.

2 Okay. Next. The reduction of
3 toxicity and mobility for volumes of
4 treatment. There is very little, if any,
5 reduction of volume or toxicity. However,
6 with a cap, it would reduce the amount of
7 groundwater that goes through the waste and
8 it would limit the mobility of it.

9 Next one, please. Short-term
10 effectiveness. Short-term effectiveness
11 refers to actions or effects while the
12 alternative's being implemented and during
13 the cover installation, there will be
14 engineering controls, dust suppression, and
15 also workers working under the construction
16 part of it would have to comply with health
17 and safety procedures.

18 Next, please. Implementability.
19 Covering the landfill is a pretty standard
20 operation that's using common cover
21 materials and common lining materials. The
22 equipment and materials are readily
23 available. Technology for installing
24 monitoring wells and the like is very
25 common. And then land use controls would be

1 developed by the Navy with -- in concurrence
2 with MDEQ and the EPA.

3 Next, please. The cost for
4 Alternative 2 is estimated to be
5 approximately \$3.7 million. Annual costs
6 associated with inspections, repairs and the
7 like are estimated to be on the order of \$50
8 to \$70,000 per year.

9 Next, please. So, again, the
10 preferred alternative is the cap, the ditch
11 lining, land use controls, then the
12 monitoring as talked about here.

13 Comments on the proposed plan, again,
14 I want to point out, there's a copy of the
15 proposed plan on the back table. The last
16 page has a comment form and Gordon Crane's
17 address, and comments are to be sent to
18 Gordon Crane at NCBC Gulfport, 2401 Upper
19 Nixon Avenue, Gulfport, Mississippi 39501 or
20 you can e-mail him at gordon.crane@navy.mil.

21 And questions about Site 5.

22 AUDIENCE MEMBER:

23 Earlier in the presentation, there was
24 a photo of the map. And I see you had
25 something in red on this and I went to look

1 at this. It's not on here. And go back.
2 One of the first ones that shows the
3 landfill.
4 MR. LOGAN:
5 Okay. Keep going to the very first
6 one.
7 AUDIENCE MEMBER:
8 It's like the first --
9 MR. LOGAN:
10 It's like the second or third slide.
11 AUDIENCE MEMBER:
12 There. What is that right there?
13 MR. LOGAN:
14 That's underground. This is part of
15 the drainage ditch system, and that really
16 just shows a reinforced concrete pipe that
17 extend up a little bit.
18 AUDIENCE MEMBER:
19 Okay. It wasn't in here and I just
20 didn't really catch what it was.
21 MR. CONRAD:
22 That's a drainage under the road.
23 MR. FISHER:
24 You're right. What we didn't talk
25 about is how thick the cap would be.

1 MR. LOGAN:

2 Yeah. I didn't include any detail on
3 the cap. That would all might depend on the
4 final use. The capping of itself, it
5 usually may be a foot or two of material
6 just to even it out and also to provide some
7 slope to it. EG 1 to 4 percent slope. Over
8 that, is a small clay liner, and then over
9 that is another layer of approximately 18
10 inches of sand and then that would be
11 planted with top soil and grass.

12 And like I said, the uses -- the
13 Navy's current plan to use this site is for
14 recreation-type activities. And I think
15 right now, it's being considered part of
16 another driving range.

17 AUDIENCE MEMBER:

18 How did you all identify that site?

19 MR. LOGAN:

20 Pardon?

21 AUDIENCE MEMBER:

22 What prompted the investigation that
23 allowed you to --

24 MR. FISHER:

25 The Navy has a program called

1 "Installation Restoration Program" that
2 looks at previous sites that may be
3 hazardous or may have been used to dispose
4 of material, and part of the kickoff of that
5 program was to identify any potential sites,
6 not just the NCBC, but all the Navy. So
7 that was part of their earlier program to
8 identify sites. They interviewed people,
9 they look at records, and Site 5 was one of
10 the sites they initially identified when
11 they first looked at the base. They
12 identified others as well that we talked
13 about on a regular basis.

14 AUDIENCE MEMBER:

15 I'm just kind of curious how far out
16 past the landfill would this cap extend?

17 MR. LOGAN:

18 Can you go to that other drawing?
19 This is preliminary. It really
20 wouldn't extend too far beyond the waste
21 itself.

22 AUDIENCE MEMBER:

23 You mean, in the square area?

24 MR. LOGAN:

25 Yeah. That's generally showing what

1 it is. Again, this is a preliminary-type
2 drawing.

3 AUDIENCE MEMBER:

4 And this is pretty well gonna take
5 care of any moisture coming into that
6 contaminated area?

7 MR. LOGAN:

8 That's the idea, yes. There's a clay
9 liner.

10 AUDIENCE MEMBER:

11 When you did your study and your
12 drilling into it, what was the water level
13 in there?

14 MR. FISHER:

15 We did a water level that was 6 to 8
16 feet.

17 AUDIENCE MEMBER:

18 How deep is that? Did you do a
19 sediment? Did you do a side dig and go in?

20 MR. FISHER:

21 We didn't do any angle drilling. We
22 did -- we did about 75 drills through the
23 landfill all over. So we covered the site.

24 AUDIENCE MEMBER:

25 I'm just really curious because I'm

1 thinking of how shallow it is because I know
2 my land on Canal Road, I can take a shovel
3 and walk out in the backyard and I always
4 dig less than 2 feet and I can get water.
5 So you got me curious. That's why I'm
6 asking these questions.

7 MR. FISHER:

8 This is a little bit higher area and
9 that's why they have it a little bit deeper,
10 more on top of it. I think where you're
11 getting at, yes, they intended to dig those
12 trenches in two groundwater so the waste
13 didn't meet contact with groundwater and
14 that's one of the things --

15 AUDIENCE MEMBER:

16 Cap it, now.

17 MR. FISHER:

18 One of the things -- I guess, another
19 thing about the cover, when you just look at
20 that image, what you're not really seeing
21 is -- say this is the landfill itself. The
22 cover is going to go --

23 AUDIENCE MEMBER:

24 Go over the top ground cover, any
25 further rain from coming and I'm thinking

1 the rains that we got coming in, we're in
2 rainy season, and the rain we get around
3 here --

4 MR. FISHER:

5 That -- what the --

6 AUDIENCE MEMBER:

7 And what I'm looking at is ground flow
8 as it comes in around that, say, around the
9 base, around over here and flows down and
10 get through the shallow wells to the aquifer
11 because also on my land is a 40-foot well
12 that my father dug. So I'm looking at --
13 water flows through here. I understand your
14 cap, but I understand water flows down
15 through there and that's what I'm really
16 interested in.

17 And then at what point during the year
18 is that ditch dry while we're talking about
19 water levels? Is there a time during the
20 year that you don't have water sitting in
21 that ditch while we're talking about water
22 flow?

23 MR. FISHER:

24 Not very often.

25

1 AUDIENCE MEMBER:
2 And was that done during your study,
3 because I'd really like to see pictures of
4 that dry ditch.

5 MR. FISHER:
6 It's very rarely dry.

7 AUDIENCE MEMBER:
8 We know that there really is water
9 flowing around that ditch.

10 MR. FISHER:
11 That's one of our concerns.

12 AUDIENCE MEMBER:
13 Dig up the dirt and rocks.

14 MR. FISHER:
15 Digging out the ditches in two
16 trenches, and the contaminants that are in
17 there in that sediment will come out and be
18 taken away. The other thing it does is when
19 we replace it with the rip rap and the
20 concrete that protects anymore --

21 AUDIENCE MEMBER:
22 Coming into --

23 MR. FISHER:
24 -- erosion from going into the --
25 exposing that -- the waste. And that's

1 probably one of the most important parts of
2 this is preventing erosion back into that
3 landfill and exposing those contaminants and
4 exposing that material.

5 AUDIENCE MEMBER:

6 Will there be a screen coming from
7 that cap into that ditch and stop that water
8 from entering that ditch? Is there gonna be
9 a filter system? I know you don't
10 understand what I'm asking. Are we gonna
11 put a filtration system coming from that
12 sediment pile or that old dump site
13 before -- when it comes out of there and
14 goes into those ditches where we're gonna
15 put the rubber liner and have to dig out the
16 field dirt, okay, on the side, and after we
17 put our rocks in there and we lined it all
18 nice and pretty and we put our cap on it, is
19 there a filtration system going into effect
20 that is gonna disallow any rain water that
21 comes in around it to allow it to seep
22 through the ground through this waste and
23 into that drainage system. That's what I'm
24 asking because we don't --

25 COURT REPORTER:

1 I'm sorry, I can't hear.

2 MS. ROUSE:

3 The transcriptionist is having trouble
4 following.

5 MR. FISHER:

6 The question is about how would it
7 prevent groundwater and surface water
8 interaction. The thing that's going to
9 prevent that is having that liner in that
10 ditch there. You're not gonna get a lot of
11 seepage from the ditch.

12 AUDIENCE MEMBER:

13 Not gonna get a lot of seepage.

14 MR. FISHER:

15 Correct. So we're gonna concrete that
16 off. You're gonna get that seepage into the
17 landfill.

18 AUDIENCE MEMBER:

19 Okay.

20 MR. FISHER:

21 Coming back out, you're not going to
22 get a lot of that seepage because of that
23 cap.

24 AUDIENCE MEMBER:

25 That's what I want to know. Is that

1 cap gonna go in behind that ditch wall or
2 you're gonna put a barricade in there behind
3 it.

4 MR. FISHER:

5 They're gonna dig that out and dig a
6 second trench around the landfill so they
7 can tuck that down in below and fill that --

8 AUDIENCE MEMBER:

9 And that's gonna be below ditch level.

10 MR. FISHER:

11 It will go in the deep ditch itself,
12 yes, behind it. Not directly in the ditch
13 but --

14 AUDIENCE MEMBER:

15 Yeah. Behind that ditch.

16 MR. FISHER:

17 Behind that concrete liner.

18 AUDIENCE MEMBER:

19 Okay. Get that detail somewhere in
20 there with --

21 AUDIENCE MEMBER:

22 It really shouldn't because it looks
23 that liner's gonna, you know, go into the
24 ditch. You see how your blue line shows it
25 going right into that ditch bank, and then

1 you're showing your rocks right there in the
2 end and your liner is just coming straight
3 out. And to me, that's not showing a
4 filtration system. And it actually looks
5 like you're gonna tuck your liner into the
6 ditch bank and you're gonna still let any
7 rain water and the heavy rains -- you guys
8 understand the rains we get around here.
9 And you're about to cap it and you're gonna
10 let any groundwater come straight in right
11 underneath that out to your ditch that you
12 just cleaned out and rubber-lined and that's
13 gonna let sediment take the highway out.

14 MR. FISHER:

15 Yeah. That's where the -- in the
16 design drawings that they're working on,
17 they have that detail showing how we tuck
18 that and bring that cap -- that low
19 permeability or that invertible layer down
20 and tuck it. See, here's your ditch. It's
21 gonna tuck in underneath it at the concrete
22 and come up over the top and protect it.
23 That clay could be eroded out if rain
24 water --

25 AUDIENCE MEMBER:

1 That's what I was asking. What kind
2 of barricade is there between that dump and
3 that ditch to try to support it?

4 MR. FISHER:

5 And that's why it gets so expensive
6 because of that. And then if we just cover
7 it with that soil, it wouldn't be that
8 expensive. Because that ditch is so close
9 to the site, it takes a lot reworking the
10 soil to get that tucked in like that.

11 AUDIENCE MEMBER:

12 That's all I have.

13 MR. LOGAN:

14 Okay. That wraps it up. If there's
15 any questions later, talk to him or me about
16 it, okay?

17 This closes the Site 5 proposed plan
18 presentation.

19 MS. ROUSE:

20 This part of the meeting is over and
21 now we're just gonna have an informal
22 discussion, and I will take some minutes.

23 (END OF PROCEEDINGS.)

24

25

1

2

C E R T I F I C A T E

3

STATE OF MISSISSIPPI)

4

COUNTY OF HARRISON)

5

6

I do hereby certify that the above and

7

foregoing transcript of proceedings in the

8

matter aforementioned was taken down by me

9

in machine shorthand, and the questions and

10

answers thereto were reduced to writing

11

under my personal supervision, and that the

12

foregoing represents a true and correct

13

transcript of the proceedings given by said

14

witness upon said hearing.

15

I further certify that I am neither of

16

counsel nor of kin to the parties to the

17

action, nor am I in anywise interested in

18

the result of said cause.

19

20

21

22

s/ Alisa Marie Dorilma
ALISA MARIE DORILMA, CSR
MISSISSIPPI CSR-1792
NOTARY PUBLIC

23

24

25

1

2

REPORTER'S PAGE

3

4

5

6

7

I, Alisa M. Dorilma, in and for the
State of Alabama, the officer, before whom
this sworn testimony was taken, do hereby
state on the record:

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

s/ Alisa M. Dorilma

24

Alisa M. Dorilma, CSR-1792

25